

The State Board of Regents met at the University of Northern Iowa, Cedar Falls, Iowa on Wednesday, April 20, 1977 and at the Iowa Braille and Sight Saving School on Thursday, April 21, 1977. Those present were:

	<u>April 20</u>	<u>April 21</u>
Members of State Board of Regents:		
Mrs. Petersen, President	All Sessions	All Sessions
Mr. Bailey	All Sessions	All Sessions
Mr. Baldrige	All Sessions	All Sessions
Mr. Barber	All Sessions	All Sessions
Mr. Brownlee	Absent	Absent
Mrs. Collison	All Sessions	All Sessions
Mr. Shaw	All Sessions	Absent
Mr. Slife	All Sessions	All Sessions
Mr. Zumbach	All Sessions	All Sessions
Office of State Board of Regents:		
Executive Secretary Richey	Exc. 3:45 p.m.	Excused
Mr. Abel	Arr. 3:15 p.m.	
Mr. Caldwell	Arr. 3:15 p.m.	
Mr. Grant	Arr. 1:00 p.m.	
Mr. McMurray	All Sessions	All Sessions
Mrs. Mininger	All Sessions	All Sessions
Mr. Volm	Arr. 1:00 p.m.	
Mr. Wolf	Exc. 3:30 p.m.	
Pauline K. Van Ryswyk, Secretary	All Sessions	All Sessions
State University of Iowa:		
President Boyd	All Sessions	Exc. 11:05 a.m.
Vice President Brodbeck	All Sessions	Exc. 11:05 a.m.
Vice President Jennings	All Sessions	Exc. 11:05 a.m.
Assistant Vice President Small	All Sessions	Exc. 11:05 a.m.
Director Tobin	All Sessions	Exc. 11:05 a.m.
Assistant to President Mahon	All Sessions	Exc. 11:05 a.m.
Iowa State University:		
President Parks	All Sessions	Excused
Vice President Christensen	All Sessions	All Sessions
Vice President Hamilton	All Sessions	All Sessions
Vice President Moore	All Sessions	All Sessions
Assistant Vice President Madden	All Sessions	All Sessions
University of Northern Iowa:		
President Kamerick	All Sessions	All Sessions
Provost Martin	All Sessions	All Sessions
Vice President Stansbury	All Sessions	All Sessions
Vice President Voldseth	All Sessions	All Sessions
Director Kelly	All Sessions	All Sessions
Iowa School for the Deaf:		
Superintendent Giangreco	All Sessions	All Sessions
Business Manager Kuehnhold	All Sessions	All Sessions
Iowa Braille and Sight Saving School:		
Superintendent Woodcock	Exc. Noon	All Sessions
Business Manager Berry	Exc. Noon	All Sessions

GENERAL

The following business pertaining to general or miscellaneous items was transacted on Wednesday, April 20, 1977.

APPROVAL OF MINUTES OF THE MARCH 17-18, 1977 MEETING. Approval of the minutes was postponed until tomorrow.

COMMITTEE ON EDUCATIONAL COORDINATION. A. Report on Writing Improvement Programs. The Board Office reported that at its February meeting the board indicated interest in the new writing competency program which press releases indicated was being developed by the University of Northern Iowa. The Interinstitutional Committee on Educational Coordination was directed to present the board with a report on the efforts of the three universities to develop and implement programs to ensure that graduates of the three universities possessed acceptable writing skills. It was noted that there is a continuing concern nationwide that college graduates do not possess the level of writing skills which properly should be expected of them.

Presently, one of the graduation requirements at the University of Northern Iowa is stated as follows:

Communications - Competence in reading, speaking, and writing is required of all candidates seeking degrees or university recommendations for certification.

The present system of enforcing this graduation requirement provides that all university faculty are allowed to report those students they find to be deficient in writing skills. Students reported as deficient are held from graduation until the Learning Resources Center certifies that they have demonstrated writing competency. The university has found that this system is not an effective means for ensuring adequate communications skills. For this reason, and in an attempt to arrive at an efficient, effective and fair writing competency requirement, the Department of English Language and Literature developed the proposed writing competency program. The program requires that each student demonstrate competency during a single controlled writing experience. The requirement of demonstrating competency in writing is applied to all candidates for baccalaureate degrees, and instruction in writing skills is provided for all those who need it. This program cannot guarantee, of course, that each student will continue to write competently on every assignment of his/her college career. This remains the common responsibility of all university faculty members. The program is designed to complement and assist the efforts of university faculty to maintain a standard of competent writing whenever writing is a part of college course work. All students who are candidates for a baccalaureate degree and who will begin studies at the University of Northern

Iowa in the fall semester, 1978, must pass an examination consisting of a writing sample to satisfy the graduation requirement of competence in writing.

The writing competency examination is to be given early each semester and may also be given at other times deemed appropriate such as during summer registration and new student orientation periods. The completed examinations will be graded "pass" or "fail." Students will be advised to satisfy the writing competency requirement by the end of their sophomore year. Students who attempt the examination twice without passing it will be advised to take a course, 62:001, which emphasizes, but is not limited to, basic writing skills.

The Board Office noted that both the University of Iowa and Iowa State University have programs, somewhat differently structured than the proposed program of the University of Northern Iowa, which attempt to ensure adequate communications skills in students graduating from these universities. The University of Iowa program revolves around: 1) a core rhetoric program for freshmen, 2) the systematic evaluation of entry writing skills, and 3) the writing/reading laboratories. Other than the required freshman rhetoric program (an eight semester hour sequence), the most critical component of the undergraduate writing program at the University of Iowa is diagnostic evaluation of a student's ability at the point of initial enrollment at the university. Depending upon the results of the diagnostic evaluations, entering students may be encouraged to begin their writing work in either the writing or reading laboratories or the core rhetoric program. Students entering the university who are found to be deficient in communications skills are directed to take work in the writing or reading laboratories. Students are treated individually by tutors who work out exercises to deal with the particular identified problems of each student. The services of this program are intended primarily for freshmen, but any student in the university may be referred for help.

The Board Office reported that Iowa State University utilizes a program quite similar to that in use at the University of Iowa. All students must complete successfully, or test out of, a sequence of basic composition courses, normally in the freshman year. Continued development of communication skills following the freshman year is the responsibility of the student's major department. Each department is responsible for certifying that its majors have achieved an adequate level of proficiency in written communication at the time of graduation. This means that each student either takes, or tests out of, a two-quarter sequence in English Composition taught by the Department of English. The departmental responsibility for ensuring that its majors have achieved an adequate level of proficiency in written communication may be promoted by: 1) requiring and critically evaluating term papers and other written assignments, 2) encouraging students to enroll in Advanced English Composition courses, and 3) referring students to the writing clinic if there is need for the further development of their writing skills. The Department of English operates a writing clinic which is available to students at all levels who need or want help in improving their writing. In addition to the writing clinic which operates on a combined developmental/remedial basis, the Department of English also operates a reading laboratory which emphasizes reading comprehension and vocabulary development.

Vice President Martin introduced Dr. Jan Robbins, Head of the University of Northern Iowa's Department of English Language and Literature to the board. Professor Robbins outlined the University of Northern Iowa's proposed writing program and added that because of restricted funds and staff time, the proposal is the most the university can do right now to affect student writing abilities. The university can test students at the basic college level of writing and provide courses for at least most of the students who need to come up to that minimal level. However, due to a lack of resources the university can not always provide the higher levels of writing training requested. Professor Robbins said that despite resource problems, the university has very good support for the basic program.

Regent Shaw said the board is aware of the extent to which writing competency is a problem around the entire country. He said he would like to see a program developed which would identify students who most need additional training from the start, concentrating the training on those persons, but not to the exclusion of others. He added that he appreciates the resource problem at the universities. He suggested that one way to allay that problem was by reallocating faculty resources. He noted, however, that reallocation also could involve many conflicts. Regent Shaw said the university administrations should be involved deeply in this. He commented that the legislature is now talking about performance auditing and, in that sense, the board should consider performance of teachers, too.

Professor Robbins reported that the University of Northern Iowa is proposing a way to identify those students with the most need for programs in writing. He said it is proposed that the plan will go into effect in the fall of 1978. The university intends to test every single freshman who enters the university next fall.

Regent Bailey commended the universities for their efforts in correcting the existing writing problem. He said the board also should look at what led to this situation in the first place. Regent Baldrige commented that too many examinations do not include essay questions due to teachers' lack of time to grade same.

Regent Bailey noted that the University of Iowa has a policy whereby exceptionally well-prepared freshmen are permitted to substitute a four-hour course for the eight-hour sequence of courses in rhetoric. As the qualifications of entering students have improved, the number of students in the one semester course has increased. It was noted by the university that a few freshmen are sufficiently good to be excused altogether, or to be excused from the writing segment or the speaking segment of the course. Regent Bailey noted that the university reported that any student who transfers to the University of Iowa with six hours of credit in freshman English and two hours of speech or with 40 hours of advanced standing is exempted from the requirement. Vice President Brodbeck said that although it would be desirable to test all of these transfer students fully, the university does not have the resources to do so. Some of those students are referred back for remedial work. She commented that approximately 10% of the University of Iowa's transfer students are exempt from the requirement.

Regent Collison said she also believes in "getting back to basics" and said re-education and reinforcement of values in the preparation of young people

for college is the place to start. She added that secondary school boards should be encouraged to meet the problem head on. President Boyd concurred with Regent Collison but noted that when he went to college it seemed that the "writing crisis" was just as acute. He said it is a continuing problem which must be recognized.

President Petersen commended all three universities for their attention to this matter.

B. Report on Professional Sequence in Education, University of Northern Iowa. President Petersen reported that this report would be postponed until the next board meeting at the University of Northern Iowa.

C. Post-Audit of Academic Programs. The board was requested to approve the proposed post-audit review procedures for academic programs.

The Board Office commented that on several occasions Regents have asked the Board Office to develop procedures for reviewing academic programs several years after their initiation to ascertain their viability and continued need. The Board Office developed the proposed procedures in response to this request. The procedures were reviewed by the Interinstitutional Committee on Educational Coordination on March 17. The committee agreed that post-audits of new academic programs will be conducted five years after the programs were approved by the State Board of Regents and initiated by the institution. The committee also agreed that the Board Office should be responsible for contacting the institutions at the appropriate times in order to obtain desired data. The Board Office concurred with the suggestions by the committee. The committee also indicated that the proposed post-audit procedure will apply only to those programs which were implemented after the post-audit proposal was approved by the board. The Board Office noted that the board might wish to modify this recommendation to make the post-audit procedure applicable to programs approved in the last two years in the interim between the time the board first requested the establishment of this procedure and the present.

The Board Office suggested that the committee and the Board Office conduct reviews of these post-audited programs in a manner similar to the reviews of new programs, prior to the reporting on such audits to the Board of Regents. In other words, after notification of the need for a post-audit, the interinstitutional committee will review the report submitted by the institution responsible for the program and report its recommendations to the Board Office. A copy of the post-audit report submitted by the institution should be sent to the Board Office at the time that it is forwarded to the committee.

President Petersen said she feels the board has done a very good job in the kinds of questions that it asks in the initiation of new programs and added that perhaps this is an additional step to keep the board informed and to enhance its accountability in regard to the general public.

Regent Baldrige stated he he agreed with the proposed concept and said he was glad to see it come forward. He noted, however, that in looking over the proposed questions perhaps too much emphasis may be placed on job placement and employment. That, he noted, doesn't necessarily relate to the value of the program. Regent Bailey disagreed with Regent Baldrige's concern that there may be too much emphasis on job placement and employment

by saying that information puts the board in a better position to answer questions than if the board didn't have it. Regent Baldrige responded by saying he was not suggesting that information be eliminated, but said it would depend on the program audited as to the emphasis on job placement and employment.

Regent Bailey noted that the educational process is two-fold: 1) to be productive in society and 2) to give you a quality of life. He said that some programs can be "measured" while others can't.

President Boyd stated that there is a problem in tracing graduates at the end of five years. He said the board is looking to what extent a particular curriculum is being advanced in terms of specific career opportunities. He said people might want to major in English than in some other more focused area.

Regent Baldrige recommended that the board agree that the proposal before it is a good one, but added that the questions should remain flexible with the understanding that the review procedures proposed are not yet in final form.

President Petersen expressed concern about the area of accreditation. She said she doesn't want to be responsible for proliferation of accreditation for small programs. That's expensive for the institutions and increases the amount of outside influence. She said that, while she generally favors the concept of accreditation, she also has a concern as she witnesses more and more "splinter kinds of accreditation groups" and the amount of time, energy, and resources that it takes to go through the mechanics of being accredited. President Petersen clarified her remarks by saying many programs are covered by a general accreditation. She said it would be unfortunate to say that every single discipline ought to have its own special accreditation. That would be a step backwards and perhaps counter-productive.

Regent Zumbach said he noticed that the proposal recommended only new programs be audited. He said that actually the board doesn't approve that many new programs. He noted that the programs the board does approve are generally refinements of existing programs. He asked how useful the post-audit review procedure would be. He said, for example, that if you looked at new degrees in a foreign language and didn't audit the entire foreign language program, the usefulness of the audit would be greatly limited.

President Petersen commented that the proposed review procedures are but small pieces of the entire review process which the board attacks from several different strategies: 1) our two-year academic seminar review program and 2) the various proposals for review that are individualized on the campuses at various time frames during the year. Regent Zumbach said that when the post-audit proposal first came up he thought it would be more than it apparently is. He thought it would be an organized audit program of all programs.

Mr. Richey stated that improvements are scheduled to be done in the planning process of the post-audit review. These procedures should help in the total review process of the board. He reiterated the Board Office

recommendation that the post-audit procedure be applicable to programs approved in the last two years in the interim between the time the board first requested the establishment of this procedure and the present. Regent Barber agreed with the Board Office suggestion. President Petersen added that necessary information has not been kept regarding programs initiated by the institutions three to four years ago, for example. Regent Baldrige asked institutional representatives if going back two years would present any problems. Vice President Christensen said he didn't feel that recommendation would present any major problems.

President Parks noted that the Board of Regents has the authority and responsibility to review all programs and added that he did not question the aim involved here. In view of that, however, he said it is difficult to net out costs. He referred specifically to one of the proposed questions for the post-audit review process which reads: "Outline the increases in expenditures that resulted from the adoption of this program, as well as estimate the increases which will occur over the next three years." President Parks noted that library resource costs can be shared, for instance, and when figures are added up there is a sort of magic attached to that cost figure. He said that while he doesn't know if that can be avoided, it should seem to be possible to audit a program without having to try to fuss around with every dollar and cent.

President Boyd said he was concerned about follow-up on a five-year basis. He said that at this point, the best the University of Iowa can do is audit on a random sample basis. He said he understands the purpose for the auditing but hoped to hold down the costs by doing it in one cycle. President Petersen explained that new university programs can be included as one of the elements in the two-year academic seminar cycle. President Boyd said if the board wants new program reports to come back to the board in two years, he would like to bring them back in the context of departmental review so the university wouldn't have to review programs twice within a five-year period.

Regent Bailey emphasized Regent Zumbach's and President Boyd's points. He agreed that the board must not have it appear that the programs it is proposing for review are the only programs being reviewed. He said the post-audit review procedures for new programs are proposed basically for economic purposes. The point the board is making is that the new programs get a little special attention because of their relative newness while the others have more or less proven themselves over a longer period of time.

Regent Shaw said the board should encourage and maybe require some program statements along with the post-audit reviews rather than just have statistical information.

MOTION:

Mr. Bailey moved the board approve the concept of the post-audit review, the new programs being highlighted after four years of existence, and that this would be retroactive to the new programs that have been initiated in the last two years. Mrs. Collison seconded the motion.

President Petersen noted that the motion contains flexibility with the understanding that some questions would not be appropriate and additional insights may need to be added by the institutions where appropriate.

VOTE ON MOTION: The motion passed unanimously.

LEGISLATIVE REPORT -- MARCH 10 THROUGH APRIL 13, 1977. The board was presented a memorandum covering legislative details of bills being followed which have not been previously reported to the board. In addition, the board was presented a report on the Regents' matters which include operating and capital appropriations. A special position paper dealing with House Study Bill 217 (federal funds) was also given the board for information. With respect to the summary on bills being followed by the Board Office, it was noted that the Board Office position would stand unless the board indicated otherwise.

The board's attention was specifically called to House Study Bill 217 with respect to the handling of federal funds by the General Assembly. The Board Office recommended that the board submit a request to the General Assembly to exclude the Board of Regents from the provisions set forth in House Study Bill 217.

The Board Office reported that the House Committee on the Budget proposed House Study Bill 217 which contains the following explanation:

This bill prohibits state agencies, including Board of Regents' institutions and legislative offices, from receiving and expending federal funds except upon the appropriation of specific amounts by the general assembly. The system is structured so that all federal funds would, upon receipt, be deposited in the general fund of the state. The prohibition would not apply when the general assembly is not in session, however the budget committees meeting jointly would review proposed expenditures of federal funds which become available at a time as to preclude the possibility of their inclusion in the state budget.

During 1975-76, the institutions under the jurisdiction of the Board of Regents expended \$61.8 million which consisted of \$56.7 million for operations and \$5.1 million for capital improvement. Obviously, any change in the administrative process which affects proposal preparation, decision making, time delay of proposal submissions, time delays in initiating programs upon issuance of the grant or contract and time delays in receipt of progress payments including delays in payment of vendors would be expected to affect success in obtaining federal grants and contracts.

The Board Office reported that little time has been available to study the implication of the proposed legislation to a wide variety of programs with a multitude of federal agencies and their complex administration. Nevertheless, some implications are evident.

The Hatch Act, which appropriates federal funds directly to state universities, contains a restriction that no state agency may divert or control

funds appropriated according to the act. The proposed legislation would appear to be a violation of the Hatch Act. There may be other federally-appropriated funds which contain similar restrictions but limited time has prevented thorough research of the matter. There has been some indication of other states that have a law similar to that of the proposed study bill. The Board Office reported that it has not been able to find any other state with a similar law that is not fraught with administrative problems.

Over many years the universities under the jurisdiction of the Board of Regents have developed improved administrative procedures to enable submission of better proposals on a more timely basis which has resulted in increased awards of federal dollars. As a consequence of this effort, for example, the University of Iowa now ranks second among the state universities in the Committee on Interinstitutional Cooperation in number of federal dollars per capita awarded to its faculty. Such effort is consistent with the Iowa legislative committee effort last summer to determine what could be done to encourage more federal revenue into the state in view of Iowa's ranking at almost the bottom of the 50 states. The proposed legislation would impede receipt of federal dollars which would be contrary to the objectives of the legislators seeking to increase federal funding for the state of Iowa.

The Board Office noted that the effect of administrative delays which would be introduced by the proposed legislation would come about largely through discouragement of the faculty to exert the considerable effort to seek funds. Furthermore, the most qualified faculty members who are intent on working to make a contribution to the expansion of knowledge would tend to seek employment in states where the research climate is more favorable.

It was also reported that if the universities are no longer to draw from a monthly letter of credit through the Federal Reserve Bank when money is needed, excessive delays in obtaining cash would be experienced. Some mechanism would need to be devised to overcome this problem of the availability of cash. Moreover, federal agencies may favor placing grants with universities in other states which can conduct the program and handle their affairs on a timely basis.

Mr. Richey reported that the universities have been pursuing grants and contracts within the role and scope of instruction, research, and service assigned to each university. It has been the policy to discontinue programs initiated with grant or contract support unless the programs are of central importance such as the loss of federal funds for instructional programs during recent years. For critically important programs, the Governor and the General Assembly have been asked to consider continuing such programs with state funds. This procedure has saved the state many millions of dollars. If the policies for which grants and contracts have been acquired and the procedures with which the Governor and the General Assembly have been involved need improvement, deficiencies should be identified and corrective measures for those deficiencies taken rather than adopt a totally different detailed administrative procedure.

The State Comptroller has initiated a pre-plan and pre-application procedure to obtain more adequate information of federal funds flowing into

the state and to furnish the legislature with ongoing reports concerning federal dollars accepted by the state. Personnel from the universities and the Board Office have met with the State Comptroller to fully understand the procedure and have agreed to implement the procedure on a trial basis for a period of three months. It is expected that refinements in the procedure may develop as a consequence of experience gained during the trial period. The State Comptroller emphasized that the procedure is not to cause any impediment in the submission of proposals to federal agencies. The information to the legislature provided by this procedure should adequately respond to the concerns of the legislators.

In discussion, Regent Bailey said if he interpreted House Study Bill 217 correctly, it is basically recommending that any funds that come from the federal government would go into the general fund for reappropriation by the legislature. Mr. Richey said Regent Bailey was correct. President Petersen said the issue involves more than just dollars. It also involves the efforts of the Regents' faculty members in getting more than their share per capita in grants and research, etc. that has made Iowa's institutions outstanding. If those efforts are interfered with, both the dollar support and quality of the board's institutions will be directly affected.

For information, President Kamerick read a memorandum he received from the American Association of State Colleges and Universities regarding a nationwide campaign to gain state control of all federal funds to higher education. He said that several legislatures, notably Pennsylvania, have passed or are seriously considering laws which would require that all federal funds going to colleges (and all state agencies) be re-authorized and re-appropriated by the state legislature first. This is the explicit power to review all federal aid, to reduce or deny it at will, and to reduce state appropriations as federal appropriations increase, if the state wishes to do so.

President Kamerick reported that a little-known federal agency called the Advisory Commission in Intergovernmental Relations is actively promoting this idea. In March of 1977 it sent a model state law to every governor, lieutenant governor, state legislator, state budget officer, and state legislative staff in the country, urging them to adopt a law like that in Pennsylvania. This policy appears related to the desire of state legislatures and other state officials to gain much more control over college budgets.

President Kamerick said that legally there is a strong school of thought that such laws are unconstitutional. The Constitution's "supremacy clause" clearly states that federal law is supreme over state law. Politically and in policy terms, both state and federal officials need to understand that the proposal is bad law. President Kamerick continued reading the memorandum by reporting that the red tape, bureaucracy, and delay would be intolerable, as Pennsylvania is finding out.

President Kamerick reported that American Association of State Colleges and Universities' members can alert other colleges, public and private, to this threat, as well as state governing and coordinating boards. The report recommended that institutional executives and members of the board talk to state coordinators and other state officials about the dangers of such policies and also urged that Congress investigate this matter.

Mr. Richey commented that when the federal funds replacement issue came up three years ago, institutions were instructed to represent a potential claim for replacement when those funds were exhausted to the board for specific board action prior to initiating the program. Mr. Richey said both the legislative and executive branches are informed of same and for that reason the board has been quite successful in getting state appropriations to replace lost federal funds. Complete lists have been kept for three years of those federal funds received by the institutions for instructional programs which represent a potential liability to the state. There is no problem with the state now with respect to those funds. It is in the area of sponsored research grants and contracts and student aid where the greatest loss potential is.

Regent Bailey said he felt legislators might view this as a means for avoiding a situation where programs get started with federal funds and then the state is asked to take over. He said he wasn't sure whether the best approach for the board would be to ask to be exempt from the concept or oppose the concept. President Petersen recommended the latter.

Mr. Richey said the reason he recommends the Regents' institutions be exempt from the proposed legislation is because practically every other state agency receiving a program is administering some program for the state requiring matching state funds or pick-up by the state later.

Regent Bailey expressed concern about the Board of Regents' asking for "special dispensation" on several occasions. He said that possibly the board should explain to the legislature why this concept would not work for the Regents. Mr. Richey said he understood Regent Bailey's point.

Regent Slife said he didn't have any problems with the concept philosophically. He noted, however, that the legislature does have a real concern. He commented that the state is faced with the question of continuation but said he doesn't see how the state can get any federal money if federal grants have to go through this kind of procedure.

Regent Zumbach asked what motivated this particular piece of legislation. Mr. Richey reported that it was found that the state has been getting a lot of requests for assumption of costs because of federal fund losses. The Board of Regents has had this issue before the legislature now for three years. Mr. Richey added that the board's problem has probably been presented more clearly to legislators than the problems of other state agencies.

Regent Collison asked about the effect of the new executive pre-application procedure on this study bill. She asked how it fits into the budgetary process as it affects the universities and the legislature. Vice President Jennings said he has consulted with the State Comptroller in this respect and the State Comptroller has allowed that system to work so there will be no delays from the Comptroller's Office. Information will be passed on to the State Comptroller at the same time that the applications are going to the federal people so there will be essentially no delay. At the same time, that's precisely the reason why the State Comptroller was interested in making this a pilot study for three months. Vice President Jennings noted the very critical time period involved in federal grants and added that the federal government simply will not accept applications that come in late.

Regent Collison said she was looking at this issue in terms of credibility and wondering whether the board might be leading itself into more line-iteming. President Boyd noted that the legislature has been completely informed of what the University of Iowa has been doing in the way of new projects for the past four to five years by way of fact sheets. Mr. Richey agreed that there is an understanding when the institutions bring in any program for which there is a potential liability of the state. Mr. Richey said complete disclosure of the federal monies used for student aid is also available to legislators.

Vice President Moore said the State Comptroller is cooperative with the institutions in terms of trying to answer the needs this bill would appear to be addressing itself to. The State Comptroller has exempted grant applications for research. He agreed with Regent Collison that the problem of credibility becomes more difficult to handle the more you try to document things. He said it could have an adverse effect. He said too much documentation presents more chance for misunderstanding. He noted that the board should address this problem seriously.

In absence of objections, President Petersen said a request will be submitted to the General Assembly to exclude the Board of Regents from the provisions set forth in House Study Bill 217.

Mr. Richey reported that the State Comptroller has indicated that he plans to release approximately \$700,000 more for federal fund losses this year. He reminded members of the board that \$2.9 million was appropriated of which \$2 million was allocated for the Board of Regents. That \$700,000 is not in next year's base. All it does is carry programs through this year. Mr. Richey said there is Senate action to appropriate \$1.3 million for health sciences college instructional programs next year. Mr. Richey said that nothing other than programs in the health science colleges would be funded. Institutions would have to pick up those other program expenses up through internal allocations or drop the programs. Mr. Richey said he sees little alternative for allocating the monies for the current year other than by proration to the institutions in terms of taking their revised estimate of need as currently exists and prorating it. All of the institutions have proceeded with their programs in the current year on the assumption that they would be funded. The State Comptroller did take

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exception, however, for some programs that he construes to be noninstructional. Most of those are at the University of Northern Iowa. Mr. Richey commented that the State Comptroller challenged those programs. They are programs for counseling. Mr. Richey responded that the board feels that those counseling programs at the University of Northern Iowa are so closely related to instruction that they were construed to be a part of the instructional program but that clarification didn't carry much weight with the State Comptroller. President Kamerick said the university feels they are educationally-related programs.

Vice President Jennings reported that the University of Iowa, even under the pro rata scheme, would be \$90,000 short in federal funds monies. The University of Northern Iowa, reported President Kamerick, would still be \$14,000 short. Vice President Moore said Iowa State University would be \$15,000 short.

President Petersen noted that there were no federal funds replacement figures in the Governor's recommendation. There are no funds recommended for federal funds losses in the House action but the Senate has a bill appropriating \$1.3 million restricted to the health science colleges. President Petersen said it would require \$2.3 million to pick up the past losses for the current year plus non-health science programs at the Regents' institutions. A total of \$1 million would be short next year for these programs. President Petersen said the board's emphasis and concern needs to be directed to whether the House will go along with the Senate recommendation. Mr. Richey noted that he has no indication as to how the House may revise the Senate recommendation. The Senate has the main appropriation bill for education which includes all of the Regents' institutions except the Iowa School for the Deaf and the Iowa Braille and Sight Saving School. The Senate's bill did not include federal funds replacement or capital or tuition replacement or salaries. Three bills have been introduced by the Senate, however, to cover those gaps: 1) Lindquist Center, 2) tuition replacement, 3) special schools and federal funds losses. The House version of the operating bill had the special schools in it.

Regent Collison asked for information relating to Senate File 215. The Board Office reported it is in conjunction with House File 400. These bills would require every insurer writing accident and health or accident and sickness policies in the state to offer coverage to the insured for mental, emotional or nervous disorders or conditions. The bill also provides that the insured could elect to be treated either by a licensed physician or by a psychologist who is licensed, has been awarded a Ph.D. and is board certified. The bill has an effective date of January 1, 1978 and would apply to any policy issued, renewed or amended on or after that date. The Board Office reported that this bill is under study because the institutions have indicated some concerns. Regent Collison said she feels the House version of the bill seems to deny that mental, emotional or nervous disorders are illnesses. She said absenteeism should be a factor considered.

Regent Collison noted Senate File 312 and House File 492. The Board Office reported that both bills are comprehensive measures to provide for and establish a professional and occupation continuing education program in order to guarantee a continued maintenance of skills and knowledge by a professional or occupational licensee commensurate with the current level of

competency of members of the profession or occupation for the purposes of, guaranteeing the citizens of the state of Iowa a high standard of professional or occupational care. The bills require each licensing board, of which there are some 25 specifically listed in the bill, to issue rules for continuing education requirements as a condition to license renewal. The Board Office indicated no direct position on this bill, although if the examples in other states are followed in Iowa, it is obvious that the board's universities will need to "tool up" for an additional educational load in the continuing education field.

Regent Collison also noted that Senate File 333 is under study as it has not yet been reviewed by the University Hospitals. This bill makes a number of amendments to the 1975 Act which revised Iowa's law governing hospitalization of persons for treatment of mental illness. There are 13 major sections to the bill most of which are addressed to various problems which have been encountered in the implementation of the 1975 Act.

House File 373 was discussed. This bill states that it is the intent of the General Assembly that the provisions of this act be construed to emphasize both government efficiency and the convenience of members of the public who are entitled to receive services from state agencies. Under the bill there would be established a state-wide system of service regions. This system shall be formulated by the Office for Planning and Programming and shall be put into operation within six months after the effective date of the act. Each state agency which provides services to or which disperses state funds, federal funds, or a combination to local government subdivisions or to persons resident in or citizens of this state shall adopt the regional system formulated by the Office for Planning and Programming, unless the agency has applied for and been granted an exemption by the Office for Planning and Programming. The Board Office has this bill under study as it appears it would affect the provision of services of the Board of Regents. Regent Collison reported that this bill would specifically involve another layer of government and the community mental health centers already have their governing and advisory boards.

It was noted that the legislature had introduced a number of concurrent resolutions dealing with a mental health study and the final version appeared to be House Concurrent Resolution 26. The Board Office reported that the resolution states that the Governor's task force shall be informed of and be given an opportunity for appropriate participation in the research and planning relative to administration and delivery of mental health services in Iowa and specifically that the task force should be invited to review and recommend changes to the research, design and work plan and to review the results of the study of mental health in Iowa authorized by the resolution, to comment on the recommendations arising in such a study and to present to the Governor and the legislature within 60 days after receipt of such findings and conclusions their recommendations, if any, for changes in Iowa's mental health care delivery systems. Regent Collison reported that there has been no task force input on this matter as yet.

The next topic of discussion related to House File 488, formerly House Study Bill 32, which relates to proposed amendments to the Public Employment Relations Act. The Board Office reported that the bill would substantially narrow the definition of "confidential employee" and expand the definition of "supervisory employee." It proposes to broaden the scope of

negotiations to include "procedures for disciplines." (The Public Employment Relations Board recently decided that dismissal for cause is not a mandatory subject of bargaining, and this amendment is designed to overturn that ruling. The clear danger of this proposal is that it would probably require procedural review of tenure decisions as well as other disciplinary actions for cause.)

The Board Office noted that the bill would now require only a majority of those voting rather than a gross majority in organizational elections and would not continue the recommendation of the study bill establishing conditions to the utilization of the impasse procedure. However, it does continue the recommendation of the study bill that a collective bargaining agreement or arbitrator's award may be retroactive. Furthermore, the bill proposes a new section to give employee organizations "the right to obtain from a public employer such information that is needed for the proper performance of their duties."

On the other hand, the bill would also make it a prohibited practice for a union to pressure a public employer to force its employees into the union. It rejects the study bill's proposals to give the Public Employment Relations Board remedial power, to permit unit determination appeals only after an election, and to eliminate the double-issue ballot in organizational elections. Also, the bill would require for state contracts automatic reduction of benefits or additional bargaining in the event of inadequate funding, expand the list from which to choose an arbitrator and would protect the confidentiality of communications of mediators, factfinders, arbitrators, and other conflict resolvers.

Regent Slife said one of the things the board needs to impress upon the legislature is that the present bargaining act should stand for a while to see how it works before the legislature tampers with it. He said the board will know much more about the system after two or three rounds of negotiations.

Mr. Richey discussed performance audit legislation, House File 246. He said the legislature did not accept the position of the Board of Regents that it should have the responsibility to do performance audits in all areas involving academic programs. Mr. Richey said the Board Office then worked out some language that was acceptable to the leadership, which would have excluded anything that might compromise academic integrity or might involve curriculum, research, and instructional methods. That version passed with the exception of the words "academic integrity" being stricken, which is broader than academic freedom or teaching and research methods. For example, admission for a graduate program would not be excluded from their present view with that phrase stricken. Mr. Richey said it is quite probable that the bill will pass the House. The bill establishes a legislative performance auditor responsible to the entire General Assembly. The provision was stricken that said a performance audit could be done solely on the initiative of the performance auditor. While there have been some improvements in the legislation as originally drafted, it still does not meet the basic test of this board with respect to insulation of academic programs. The Board Office will continue to work on that problem if the bill passes the House and goes over to the Senate. Mr. Richey said there may be some more receptiveness on the part of Senate leadership to have a little broader definition.

Vice President Voldseth said he heard that the House was still debating the performance auditing bill this morning. An amendment was proposed by

Representative Patchett to include local school districts, area education agencies, and area schools. The amendment passed by a narrow margin. Vice President Voldseth said many of the sponsors of the performance auditing concept oppose inclusion of so many educational agencies.

President Petersen asked Vice President Voldseth if there was a sunset provision recommended with respect to the performance auditing bill. Vice President Voldseth said there isn't.

Regent Bailey asked if the approach of a "special" study was recommended to the legislature. Regent Bailey noted he felt from the outset that if the academic aspects of the universities were to be subject to auditing, then it should be done by a specifically constituted auditing committee made up of people from the specific area. Mr. Richey reported that idea wasn't pushed very far in the legislature. Mr. Richey said the more he thought about that idea the more dangerous it might be. Mr. Richey noted that the board's argument for exclusion from performance audits for its academic programs included the right to be able to hire technical assistants to audit same to be subject to accountability.

PROGRESS REPORT ON SEARCH FOR SUPERINTENDENT OF IOWA BRAILLE AND SIGHT SAVING SCHOOL. The board was presented a progress report concerning the status of the Iowa Braille and Sight Saving School's superintendent search.

President Petersen reported that last month's executive session of the board included the announcement of Superintendent Woodcock's resignation to accept a position at the Perkins Institute in Boston. She noted that this was the first public session of the board to discuss this matter.

President Petersen said that on April 4th the Regents, via a conference call, approved the composition of the Superintendent's Search Committee. The Board Office has checked the publication dates of all the relevant journals concerning the education of the visually impaired and placed advertisements in them as appropriate. The Board Office established May 15th as the cut-off date for applications for the position of superintendent. After the 15th, the search committee will meet and review all the applications received. After reviewing the applications, the committee will select four or five applicants for interviews with the Board of Regents. It was hoped that the board would be able to make an appointment by the June board meeting so that a new superintendent could be on board as early as August or September.

The following actions were recommended of the board: 1) accept the resignation of Charles Woodcock as superintendent of the Iowa Braille and Sight Saving School; 2) appoint Mrs. Dorothy Petrucci as acting superintendent effective April 30, 1977; and 3) set the compensation for Mrs. Petrucci at \$300 per month additional until the expiration of her current contract (June 9, 1977) and \$2,000 per month total salary plus fringes from June 9, 1977 until the new superintendent commences work.

President Petersen expressed appreciation for the board to Superintendent Woodcock for the years of service and dedication and leadership he provided for the Iowa Braille and Sight Saving School. She also thanked Superintendent Woodcock for his cooperation in working with the Iowa School for the Deaf on projects and for his cooperation with other state agencies as the board seeks to serve children in the state.

MOTION:

Mr. Slife moved the board: 1) accept the resignation of Charles Woodcock as superintendent of the Iowa Braille and Sight Saving School with regret; 2) appoint Mrs. Dorothy Petrucci as acting superintendent effective April 30, 1977; and 3) set the compensation for Mrs. Petrucci at \$300 per month additional until the expiration of her current contract (June 9, 1977) and \$2,000 per month total salary plus fringes from June 9, 1977 until the new superintendent commences work. Mrs. Collison seconded the motion and it passed unanimously.

Regent Baldrige recommended that the board consider private industry's method of hiring employees. He said private industry tries "selling" its positions to persons it feels are most qualified. Mr. Richey said that will be done.

In absence of objections, President Petersen accepted the update to the board concerning the status of the Iowa Braille and Sight Saving School's superintendent search.

APPOINTMENT TO STUDY COMMITTEE ON SPECIAL EDUCATION. The board was requested to appoint three representatives--one each from Iowa School for the Deaf, Iowa Braille and Sight Saving School, and the University Hospital School--to serve on a study committee reviewing recommendations regarding special education in the state of Iowa.

The Board Office reported that the Board of Regents, the Department of Public Instruction, and the Department of Social Services cosponsored a state-wide conference on special education in the fall of 1975. Since that conference, the staffs of the three departments have been meeting in an attempt to develop proposals which would respond to the concerns and recommendations voiced at the conference. On March 22, 1977 the representatives of the staffs of the three departments, as well as representatives of various institutions under the Department of Social Services, met to discuss two items. One was the question of funding residential institutions concerned with special education and the other was a concept paper developed by the Department of Public Instruction. This concept paper addressed three issues relating to special education. It discussed staffings, or those meetings held to determine the placement of a particular individual. It also dealt with the new federal law, Public Law 94-142, and its implications for coordination and governance of special education. Finally, the concept paper addressed the issue of funding.

One of the conclusions of this meeting of March 22 was that a committee should be formed to study and suggest revisions to the Department of Public Instruction's concept paper. It was recommended that the board have several representatives on this committee, hopefully representatives of the institutions under the board which are concerned with special education. In response to that recommendation, the following persons were recommended as board representatives: Norman K. Devine from Iowa School for the Deaf,

Ronald F. Fistler from Iowa Braille and Sight Saving School, and Austin Mueller from the Hospital School at the University of Iowa.

MOTION:

Mr. Baldrige moved that the Board of Regents appoint three representatives: Norman K. Devine from Iowa School for the Deaf, Ronald F. Fistler from Iowa Braille and Sight Saving School, and Austin Mueller from the Hospital School at the University of Iowa to serve on a study committee reviewing recommendations regarding special education in the state of Iowa. Mrs. Collison seconded the motion and it passed unanimously.

President Parks asked if there was a reason why there was a limit of three representatives recommended. Mr. Richey said that one representative was recommended from each institution affected by the study regarding special education. Mr. Richey noted that the study specifically refers to residential special education programs.

IOWA COORDINATING COUNCIL FOR POST-HIGH SCHOOL EDUCATION APRIL MEETING.

The board was presented a summary of the April 7th meeting of the Iowa Coordinating Council for Post-High School Education held at the Grimes State Office Building. Some of the highlights included: acceptance of the report by a task force on the proposed contract between Eastern Iowa Community College District and Marycrest College; presentation by Dr. Warren Hill of the Education Commission of the States; approval of survey for Western Iowa; Coordinating Council approved committee recommendations on Veterans Affairs; Coordinating Council heard the report from its ad hoc committee on reciprocity; sponsorship of educational seminars for legislators.

President Petersen noted that Regents Baldrige, Zumbach, and herself were present at the April meeting. She added that the Coordinating Council also sponsored a legislative hearing in which members of the state's congressional delegation or a member of some of the staffs were present to listen to concerns expressed by all of the sectors in regard to veterans' problems, student aid, and a number of other federal/state institutional concerns. She said there was a good attitude about such a hearing and it was suggested that perhaps the higher education community in Iowa should schedule similar meetings on a regular basis to facilitate communication and exchange of ideas in specific areas.

President Kamerick recommended that written appreciation be extended to members of the congressional delegation. President Boyd said he wrote to each member of the delegation expressing appreciation from the Coordinating Council. President Boyd noted that several other persons also thanked the congressional delegation by writing letters of appreciation.

President Petersen commended Regent Zumbach and Vice President Christensen for their fine service as members of a task force of the Coordinating Council regarding the proposed contract between Eastern Iowa Community College District and Marycrest College. Regent Zumbach chaired the task force meetings and President Petersen noted the very fine service he provided.

REPORT ON MEETING OF HIGHER EDUCATION FACILITIES COMMISSION. Regent Bailey presented the board with an oral report regarding the last meeting of the Higher Education Facilities Commission.

Regent Bailey said there is a federal program "in the works" that will provide training grants for financial aid officers at various institutions. Apparently the federal government now feels that financial aid officers need special training.

Regent Bailey noted that it was recommended by the Iowa Coordinating Council for Post-High School Education that the Higher Education Facilities Commission undertake a comprehensive study of the educational and economic impact of reciprocity agreements involving Iowa's postsecondary educational institutions in 1977-78. Regent Bailey noted that the Coordinating Council suggested the Higher Education Facilities Commission use its 1202 planning funds for next year for that purpose. Regent Bailey solicited board members' comments as to this request. He said the Higher Education Facilities Commission has been involved in a continuation study for the past two years in which the Coordinating Council also has been closely involved. He asked which of the two studies should have priority. In response, President Boyd said he feels the first priority of the Higher Education Facilities Commission should be for regional area studies that might emerge out of the regional meetings going to be held this June. He added that meant he preferred the continuation of the study now going on as opposed to the reciprocity study request.

Regent Bailey said another matter discussed in the Higher Education Facilities Commission was the Guarantee Student Loan Program. He said he will receive a report of the consensus of the views of the financial aid officers of the institutions regarding this program. Mr. Richey said he feels that any action to reactivate the state's program at this time would be premature. Despite the fact that there was a recommendation to dismember the federal program, Congress indicated it's going to continue it. Regent Bailey asked whether if the program were to be reactivated, should it be handled through a private agency as was done before, or should the Higher Education Facilities Commission "staff up" to handle the program. Regent Bailey said the state may pay very dearly if it has the program administered by an outside concern. Mr. Richey said this matter will be presented to the institutional financial aid officers for review.

REPORT ON MEETING OF ASSOCIATION OF GOVERNING BOARDS FOR COLLEGES AND UNIVERSITIES. President Petersen reported that she and Regent Collison attended this meeting. Regent Collison presented the board with an oral report of the meeting. She reported that the organization has had great growth and expressed favor with the kind of speakers brought in for these meetings. President Petersen added that the Education Commission of the States is cooperating with the Association of Governing Boards very well.

President Petersen reported that she had brought back a tape of the meeting and said board members would have an opportunity to listen to it at tomorrow's board meeting in Vinton.

EXECUTIVE SESSION. President Petersen reported there was a request for executive session relating to strategy for collective bargaining.

On roll call vote as to whether to enter into executive session, the following voted:

AYE: Bailey, Baldrige, Barber, Collison, Shaw, Slife, Zumbach, Petersen.

NAY: None.

ABSENT: Brownlee.

The board, having voted in the affirmative by at least a two-thirds majority, resolved to meet in executive session beginning at 1:00 p.m. and arose therefrom at 3:15 p.m.

The board reconvened in public session for an appointment at 3:30 p.m. with legislative leaders to report on the state's budget for 1977-79.

REGENTS' FUNDING. President Petersen reported that she received a request from Representative Jerome Fitzgerald, House majority leader, Representative Arthur Small, and Mr. Joe O'Hearn, majority caucus staff director, to visit with the board to express some points and some concerns regarding Regents' funding. President Petersen reported that it has been the long-standing policy of the board to grant such requests from legislators for them to share their ideas and concerns with the board.

In both written and oral remarks presented the board, Representative Fitzgerald reported that three months ago on January 14, 1977, Governor Ray submitted his Budget Message to the Iowa General Assembly. In that message he observed that his budget was very tight and that in order to get it into balance he had two alternatives: to raise taxes or slash \$400 million from department requests. Representative Fitzgerald quoted Governor Ray as saying: "the choice was clear and I cut \$400 million."

The Governor recommended a cut of \$33.5 million from the Board of Regents' recommendation for the state universities, a cut so deep that for all practical purposes the universities were to be denied any increases from their previous year's budget, a recommendation that mandated an increase in tuition.

The Governor's budget also included a number of significant revenue raising measures in addition to normal revenues. Were those measures not adopted, the Governor's budget would be short \$70 million in spendable revenue; and, in fact mandate a sizable deficit. Those measures were:

1. removal of the current exemption from state income taxes for military pay -- estimated by the Governor's Office to bring in \$13 million over the two-year period. (Representative Fitzgerald said he expects that figure is much too high.)

2. a freeze on the phase-out of the personal property tax mandated by law in 1973 -- would bring in \$20.8 million.
3. a freeze on state aid to schools at the 74% level rather than allowing it to go to the 75% state aid level as called for under the school aid formula enacted into law in 1971 -- \$18 million in revenues.
4. a transfer of \$9 million from the liquor fund - a one time gain.
5. shift of corporate tax collection to a quarterly basis -- \$10 million net one time gain.

Representative Fitzgerald reported that if these or equivalent measures were not passed, the Governor's budget would face a \$40 million deficit. The House Democratic leadership recognized there were going to be problems. Certainly there would be no particular problem with the liquor fund transfer or the shift of corporate taxes to a quarterly basis, but they provided only \$19 million in one time funds, capital dollars rather than program dollars. The problem revolved around where approximately \$50 million would be picked up. Representative Fitzgerald said House Democratic leaders knew none of the three main revenue raising measures proposed by the Governor would be popular.

Representative Fitzgerald said the military tax issue was passed out of committee on a vote of 21 to 15. That bill was subsequently passed on the floor although the vote was fairly close. He noted that many legislators are not particularly eager to vote new taxes on the military.

The freeze of the personal property tax phase-out was not popular among some members of the Democratic caucus who recognized that it was a very costly tax to collect for what was gained. Also, many members felt an obligation to continue to move forward with the commitment the legislature had made to repeal that tax as soon as fiscally possible. On Monday, March 7, the bill came to the floor. It was passed by a vote of 52 to 46. No Republicans voted for that revenue raising proposal, so critical to the Governor's budget. Representative Fitzgerald said it is apparent the bill now has little chance in the Senate.

Representative Fitzgerald said there seems to be little support for the third of the Governor's revenue raising measures, the freeze on school aid. It has little support among members of either party for all it means is that local property taxes would go up to match the loss of state dollars.

It was noted that thus far there has not been any Republican support in committee to even consider a clean 74% funding measure such as the Governor proposed.

Representative Fitzgerald reported that the House is looking at possible alternative revenue sources. The House Ways and Means Committee, on April 19, 1977, attempted to bring out another revenue raising measure, a bill to tax corporation on a two factor rather than a single factor basis and to phase out completely the personal property tax by 1979. That proposal failed to get out of committee by a tie vote.

The following charts were presented the board for information:

GOVERNOR'S RECOMMENDED BUDGET
 (In Millions)

	<u>1977-1978</u>	<u>1978-1979</u>
Beginning Balance	\$ 106.6	\$ 74.3
Revenue	1,283.8	1,379.5
Beer & Liquor Transfer	9.0	
Military Tax	6.5	6.5
Corporate Quarterly Filing	<u>35.0</u>	<u> </u>
Total	\$ 1,440.9	\$ 1,460.3
Governor's Recommended Appropriation (assumes school aid and personal property tax freeze)	\$ 1,354.6	\$ 1,387.2
Less Reversions	<u>13.0</u>	<u>13.0</u>
	\$ 1,341.6	\$ 1,374.2
Fund Balance	\$ 99.3	\$ 86.1
Less Corporate Tax Set Aside	<u>25.0</u>	<u> </u>
Ending Balance	\$ 74.3	\$ 86.1
(Collective Bargaining Estimate)		<u>55.0</u>
<u>FINAL ENDING BALANCE</u>		<u>\$ 31.1</u>

GOVERNOR'S BUDGET UNDER CURRENT LAW

	<u>1977-78</u>	<u>1978-79</u>
Beginning Balance	106.6	31.3
Revenue	<u>1,283.8</u>	<u>1,379.5</u>
Total	1,390.4	1,410.8
Governor's Recommended Appropriation under current law	1,372.1*	1,408.5*
Less reversions	<u>13.0</u>	<u>13.0</u>
Net Appropriation	1,359.1	1,395.5
General Fund Balance	31.3	15.3
Minus collective bargaining example est.		<u>55.0</u>
<u>Ending Deficit</u>		<u>(39.7)</u>
Plus liquor transfer		<u>9.0</u>
		(30.7)
Plus military tax		<u>13.0</u>
		(17.7)
Plus net corporate quarterly		<u>10.0</u>
		(7.7)
Plus personal property freeze		<u>20.8</u>
		13.1
Plus school aid freeze		<u>18.0</u>
		<u>31.1</u>

*No school aid or personal property freeze
 Additional school aid over two years -- 18.0
 Additional personal property tax phase-out over two
 years -- 20.8

Representative Fitzgerald noted that the Governor mentioned that his is a "bare bones budget." He reported that the Governor's ending balance is \$86 million but that does not include the dollars needed to fund collective bargaining which a conservative estimate would be \$50 million to \$60 million. Fifty-five million dollars for collective bargaining would leave an ending balance which is \$9 million less than the \$40 million needed for a working balance. To fund that additional \$9 million requires a one-half percent revenue growth.

Representative Fitzgerald noted that the Governor's budget provides less than 1% additional dollars for University of Northern Iowa's operations budget for the second year of the biennium. It provides less than 1% across the board, and this when we can expect inflation of some 5%-6%. He added that the Governor has recommended no Regent capital money for next year.

The following table was then presented the board for information:

GOVERNOR'S RECOMMENDED BUDGET

	<u>1977-1978</u>	<u>1978-1979</u>	<u>Percent Increase</u>
REGENTS OFFICE	767,328	768,986	% .2
U of I			
General	63,712,000	65,516,000	2.8
Hospital	16,923,000	17,305,000	2.2
Psych. Hosp.	3,331,000	3,349,000	.5
Hygienic Lab.	1,199,000	1,206,000	.5
Handicap Hosp.	2,355,000	2,369,000	.6
Oakdale	<u>1,363,000</u>	<u>1,373,000</u>	<u>.7</u>
	88,883,000	91,118,000	% 2.5
IOWA STATE			
General	52,514,000	53,092,000	1.1
Exp. Station	6,074,000	6,101,000	.4
Extension	<u>5,489,000</u>	<u>5,422,000</u>	<u>1.2</u>
	64,077,000	64,615,000	% .8
UNI	21,612,000	21,797,000	.8
BLIND	1,512,000	1,529,000	1.1
DEAF	2,825,000	2,842,000	.6
	<u>179,676,328*</u>	<u>182,669,986*</u>	<u>% 1.6</u>

*Before Collective Bargaining

Representative Fitzgerald said that as the majority leader of the House he does not want to underfund the needs of the Regents' institutions. He stressed the importance of working together with the Governor and members of both political parties to avoid a very major fiscal crisis.

President Petersen said that historically the legislature has supported higher education very well. That has paid off very well in terms of dividends to the state. She said that as we look at per capita income in Iowa it has grown more significantly than has the appropriation to support higher education.

Regent Slife said one of the things that concerns the Regents with reference to the present state of Regents' appropriations is the wide disparity between the Senate version and the House version.

Representative Fitzgerald said the Senate version doesn't deal with what will happen the second year of the biennium if revenue raising measures aren't enacted. He said it is not a desirable political move to cut requested budgets. He noted the serious problem in trying to fund higher education in the second year of the biennium. Representative Fitzgerald said the House tried to go with the Governor's recommendations because it thought that would be nonpartisan. He noted that the House, however, was very surprised with the personal property tax question.

Regent Bailey asked Representative Fitzgerald what the House recommendation for a solution is with regard to the second year of the biennium. Representative Fitzgerald noted that problem is not solved at the moment. He added that he does not feel a general income tax or sales tax will "fly" unless earmarked for something special. There are some things, he commented, that the House could do with federal deductibility, for example. Representative Fitzgerald said he would like to help the Governor support his own recommendations. He also said it is important that the House and Senate work together with outside help.

Representative Fitzgerald noted the several alternatives suggested but added that there is no way of knowing what will finally evolve from the Senate.

President Petersen asked about the possibility of academic revenue bonds for some of the Regents' buildings in view of no capital recommendations. Representative Fitzgerald noted that while he discussed this possibility with some other representatives, the idea didn't go very far.

President Petersen reported that historically the board has taken very seriously its responsibility to articulate needs of its institutions to the Governor, legislature, and society based not only upon needs of the institutions but also on the realistic view of what the state is capable of supporting. She said the board recognizes its requests as legitimate ones. She noted that the board addressed some of the revenue aspects of the budget when it proposed looking at the state's revenues to approach realistically the financing of utilities and other major and considerable capital needs on these institutional campuses. The board has also dealt responsibly within its own sphere of taxing authority which is very limited in the area of tuition. The board reluctantly did what it thought was its share of meeting the financial needs of the institutions by raising tuition 10%

for the biennium, feeling certain that the legislature would come forward with an appropriate increase to match that, keeping a kind of parity in that relationship by support by the students and support by the state. President Petersen said that the board has never made specific general revenue proposals. She noted that it is the responsibility of the legislature. President Petersen stressed that communication must continue between the House and the Senate, between legislative bodies and the Governor, etc. She said that communication needs to be supported and stimulated not only by the board but also by citizens who are also concerned about the needs of higher education.

Representative Fitzgerald said he doesn't feel that a general tax increase is likely. He said the public has to be willing to support same.

Representative Small noted that if the proposal for a freeze on the phase out of the personal tax mandated by law in 1973 were enacted, \$20.9 million would come in. That goes to 2,500 companies or individuals in the state. He asked which the board would prefer: helping out 2,500 people to pick up \$20 million or picking up \$20 million from 50,000 students. He said he would rather tax the 2,500 people than 50,000 students. In clarification, Representative Fitzgerald said the 2,500 persons mentioned would not be experiencing increased taxes. It would mean that the state would stop the pick up that the state is now paying towards reducing that tax.

President Petersen expressed appreciation to the legislators and Mr. O'Hearn for sharing their concerns with the board.

The following business pertaining to general or miscellaneous items was transacted on Thursday, April 21, 1977.

APPROVAL OF MINUTES OF MARCH 17-18, 1977 MEETING. The minutes of the Board of Regents meeting held March 17-18, 1977 were approved as corrected.

AFFILIATED ORGANIZATION REPORTS. A. Iowa State University Agricultural Foundation. The board was requested to accept a report of the Iowa State University Agricultural Foundation.

The Board Office noted that the report not only provides a brief history of the foundation, but highlights the activities of the past year and outlines some of the plans that the foundation has for the current year. In addition to the narrative report, a balance sheet for 1976 and a press release on the activities of the foundation prepared by the Cooperative Extension Service at Iowa State was presented the board for information.

MOTION:

Mr. Bailey moved the board accept the report of the Iowa State University Agricultural Foundation. Mr. Baldrige seconded the motion and it passed unanimously.

B. Iowa State University Stanton Memorial Carillon Foundation. The board was requested to accept the annual report of the Stanton Memorial Carillon Foundation as well as the treasurer's report as of December 31, 1976.

The university presented the board with a brief history of the foundation as well as a listing of members of the foundation.

MOTION: Mr. Baldrige moved the board accept the annual report of the Stanton Memorial Carillon Foundation as well as the treasurer's report as of December 31, 1976. Mr. Barber seconded the motion and it passed unanimously.

INFORMATION ITEMS. The board was presented an informational report pertaining to the following items: United Faculty negotiations at the University of Northern Iowa, blue collar unit, State Police Officers Council, security unit, social service unit, and miscellaneous.

President Petersen accepted the report on behalf of the board.

BOARD OFFICE PERSONNEL REGISTER. There were no actions reported on the Board Office Personnel Register for the month of March 1977.

INSTITUTIONAL COMMENCEMENTS. President Petersen called the attention of the board to the institutional commencements and asked if there were any changes in whether or not members could attend the ones they signed up for if they would inform her of those changes.

PUBLIC RADIO. Regent Baldrige, as member of the Iowa Public Broadcasting Network, presented the following recommendations for board approval:

1. That KUNI-FM be authorized to proceed with the installation of a translator in the Davenport area. This plan is well advanced and should be "grandfathered in" even though such installations may or may not be approved in the future.
2. That it be the policy of the Board of Regents that no institutional licensee under the jurisdiction of the board plan further expansion of its radio facilities without specific board approval.
3. That the matter of public radio be docketed for further consideration next fall after the state study is completed and presumably a state plan for public radio is in the process of development.

Regent Baldrige recommended such a docket item include conditions under which specific Board of Regents' approval will be necessary. The capital cost, operating cost, source of funding, educational benefit, area of coverage, compatibility with any state plan and such other matters as appear appropriate.

As background, Regent Baldrige reported that a pending application by the University of Northern Iowa to the Federal Communications Commission for a license for the installation of a translator for KUNI-FM in Davenport has brought a potential problem to his attention. This application has been accepted and will go on a "cut-off" list about now with approval anticipated by June 1. The University of Northern Iowa is apparently considering the installation of additional translators in such areas as Dubuque, Decorah and Clinton where topography prohibits many homes from receiving the present signal. Regent Baldrige noted that the University of Northern Iowa has proceeded in good faith as it has in similar situations in the past. However, changing conditions in this area of education and service indicated a need for Board of Regents' interest and perhaps more specific policy guidelines.

Regent Baldrige said it is clear that the University of Northern Iowa's plans are solely within the province of the Board of Regents at this moment. No Health, Education and Welfare funds are involved and the transaction has been between the licensee and the Federal Communications Commission. Regent Baldrige commented that while financial implications are modest, there are interinstitutional and state-wide considerations involved.

Regent Baldrige listed the problems involved with this matter:

- There are interinstitutional aspects as the new University of Iowa FM station that will go on air in June will also cover the Davenport area.
- There is Regent and legislative concern with duplication.
- There is policy concerning the possible installation of translators by other Regent-owned stations.
- There is concern that expansion at this time is premature. A study, which the Board of Regents along with the Iowa Public Broadcasting Network and Department of Public Instruction sponsored, and which was funded by the legislature, is in the final stages of preparation. This legislation calls for studies to determine the possible locations, design characteristics, and cost of establishing educational radio stations in those parts of the state not served by existing educational radio stations and their possible interconnection. It does not exclude translator radio stations.

In response to the question, "Should any expansion await the completion of the \$30,000 study?" Regent Baldrige responded by saying the study authorization was a recommendation contained in the report of an ad hoc committee. The ad hoc committee was composed of station managers, representatives from the Board Office, the Iowa Public Broadcasting Network, the Department of Public Instruction, and the Regents' interinstitutional committee. It was thought that representatives of this group, primarily the station managers, might serve as a continuing policy consortium. After one meeting it became apparent that this was unfeasible for several reasons. At this point the three boards involved agreed that their executives should take over direction of the study, and the development of public radio in Iowa, insuring board involvement when it became necessary. Mr. Richey, Mr. Robert Benton, and Mr. Tom Ditzel then became an executive committee, empowered to secure technical advice as needed from station personnel. The wisdom of this course was proven when the new Sioux City station operating fund request was suddenly questioned in the joint educational subcommittee. Hopefully, through the involvement of the governing boards, the matter has been resolved.

Regent Baldrige said that while the study grant was made to the Iowa Public Broadcasting Network, there is no question but that the legislature expects the Board of Regents and Department of Public Instruction to be involved in determining the future of public radio in Iowa. Upon completion of the study it is certainly anticipated that the governing boards will be jointly responsible for any recommendations to the Governor and the legislature.

Regent Baldrige, in discussion, said approximately \$15,000 is involved in finances. He asked President Kamerick if the university is considering using a tower for the translator station and President Kamerick responded negatively by saying it is going to be located on a building. There would be no tower expense involved. For clarification, Regent Baldrige said that if a tower expense would not be involved, \$6,500 should be deducted from the \$15,000.

President Boyd said he has trouble understanding how radio and television are going to relate to the Bachelor of Liberal Studies program. He said the board should be looking at accessibility of the radio stations for the Bachelor of Liberal Studies and for other postsecondary education programs in Iowa. President Boyd said if he understands the thrust of this proposal correctly, this is a state-wide system with the Board of Regents simply being the stakeholders.

Regent Baldrige commented that each licensee will always continue to have control over his own program. If a given licensee wishes to connect with another station, that will be his or her decision. He said that inter-connection may be available so that perhaps every station in the state would be covering the same particular program. Regent Baldrige said that there are a lot of things happening with radio and microdiscs will be available this year as an attachment to televisions. President Boyd commented that that's what the University of Mid-America ought to be using, as a suggestion, instead of television coverage.

Another concern raised by Regent Baldrige addressed itself to the economic feasibility of the program. He asked if the same program could be put out in the universities' libraries. He noted that the philosophical advantage about this proposal is that public radio is in a state of evolution and it's going to have to be watched as it's going to be developed in ways we can't now foresee.

President Boyd stressed that the board should not embark on a Bachelor of Liberal Studies program without realizing its obligation to carry it. Any student who enrolls in that program has an expectation. He asked if there would be money necessary for this program. Regent Baldrige said the future of radio programming offers great possibilities, and how it will work in practice is not perceivable. Regent Baldrige reminded members of the board that one of the reasons the board got into expansion of Western Iowa was because radio didn't do what it anticipated with television. He noted that the people in the Sioux City area were materialistic in persuading the legislature to appropriate funds. A group at the University of Northern Iowa, "Friends of Public Broadcasting," is an active, aggressive group for public broadcasting in the University of Northern Iowa area. President Kamerick noted that the proposed translator is being paid for by the Friends of Public Broadcasting in Davenport.

President Kamerick noted that the Corporation for Public Broadcasting is about to embark on a type of technological revolution by utilizing a Western Union Satellite so public television is going to have three available programs most of the time through the satellite. Something of that same sort is apparently going to happen on public radio.

President Boyd recommended that the "Baldrige Questions" be applied to this situation at hand. President Boyd again asked what aspect of the radio system is going to be devoted to instructional purposes. Regent Baldrige noted that President Boyd's questions were appropriate and said this matter should be docketed for next fall because some answers will then be more evident.

Regent Slife observed the extent that the Friends have become more aggressive and instrumental in the total support of public radio. He said that since the Friends are becoming more aggressive, there is less likelihood of President Boyd's dreams to be fulfilled. He said that instructional programs are never going to have the kind of popular support that's going to attract people to send in money. He noted that letters from Friends of Public Broadcasting indicate pleasure with the music now being played. Regent Slife said he feels that at some point in time for public interest the board is going to: 1) have public radio publicly supported so you can do educational jobs and 2) have to have more networks providing more diversity, being supported one way or another by voluntary contributions from people.

Vice President Christensen noted that the National Association of State Universities and Land Grant Colleges realized one and a half years ago that higher education per se has not had any importance at all with regard to programming. He said he feels that higher education as a unit has not had the input for decisions relative to how programs are formulated and hopefully some more input will come forward in the future.

Vice President Martin reported that the University of Northern Iowa seems to be on the verge of faculty approval of the Bachelor of Liberal Studies program. The delivery system has not yet been planned and the university presumably needs funds to go into the particulars of that delivery. There have been references or allusions to the use of radio. He noted, however, that at a meeting with three radio people from Regents universities, the view of "limited potential" seemed to emerge regarding radio usage for the Bachelor of Liberal Studies program.

Vice President Hamilton said that Iowa State University and the University of Iowa are a little less than totally happy about going ahead with another translator when KSUI presumably will have new facilities that will serve that area in the very near future. Regent Baldrige said he was aware of those interinstitutional considerations when he made his recommendations.

Regent Collison said that if there are other considerations relating to this proposal that need to be worked out interinstitutionally, that should be done, but it should not inhibit the approval of the board on this matter.

MOTION: Mrs. Collison moved: 1) that it be the policy of the Board of Regents that no institutional licensee under the jurisdiction of the board plan further expansion of its radio facilities without specific board approval; 2) that KUNI-FM be authorized to proceed with the installation of a translator in the Davenport area. This plan is well advanced and should be "grandfathered in" even though such installations may or may not be approved in the future; and 3) that the matter of public radio be docketed for further consideration next fall after the state study is completed and presumably a state plan for public radio is in the process of development. Mr. Zumbach seconded the motion.

Regent Bailey asked a question with respect to funding and President Kamerick noted that the operation of the translator station will not use public funds.

President Petersen asked if the three radio stations' operators and people communicate with respect to their radio stations. Vice President Hamilton said there is good cooperation in that respect.

Vice President Hamilton expressed concern that while there is good communication, there is a feeling of apprehension with respect to "grandfathering in" KUNI-FM due to the fact that the area is going to be served by KSUI.

VOTE ON MOTION: The motion passed unanimously.

President Boyd noted that he has been proceeding on the assumption that there was a possibility that, for example, courses created by the University of Mid-America and through radio might play a role in the Bachelor of Liberal Studies program. He said, however, that it could be that they should not. He asked if the interinstitutional committee could address this question to the managers of the station. He noted he didn't feel it would be unfair to ask the interinstitutional committee to explore the uses of the radio network. President Petersen agreed with President Boyd's comments by saying that should be a part of the board's discussion and consideration when this matter is docketed again. President Boyd noted that this matter should also be a part of the Bachelor of Liberal Studies considerations. President Petersen concurred.

PAYROLL REPORT. Regent Bailey commented that over the past five years the Board of Regents has had average salary increases of 43.9% whereas the state central payroll increases have been 58.5% and the Department of Transportation increases have been 50.5%. Regent Bailey said members of the board should keep this in mind when it talks about budgeting. He said this is good information to have to indicate that the board's raises have been substantially below the general level in the state over the last five years.

NEXT MEETINGS.

May 19-20	Iowa State University	Ames
June 16-17	University of Iowa	Iowa City
July 21-22 or 28-29	University of Northern Iowa	Cedar Falls
September 15-16	University of Iowa	Iowa City
October 20-21	University of Northern Iowa	Cedar Falls
November 17-18	Iowa School for the Deaf	Council Bluffs
December 15-16	Iowa State University	Ames

COLLECTIVE BARGAINING. The board was presented information items relating to: 1) United Faculty Negotiations at the University of Northern Iowa; 2) Blue-Collar Unit; 3) State Police Officers Council; 4) Security Unit; 5) Social Service Unit; and 6) Miscellaneous.

President Petersen asked board members and institutional executives if there were additional matters to be discussed relating to general or miscellaneous items.

RESOLUTION FOR MANUAL OR FASCIMILE SIGNATURE, IOWA BRAILLE AND SIGHT SAVING SCHOOL. The board was informed that the following rescinds the action taken by the State Board of Regents on September 14-15, 1972, page 184, paragraph titled RESOLUTION FOR MANUAL SIGNATURE:

RESOLVED, that the State Bank of Vinton and the Benton County Bank & Trust Company, both located in Vinton, Iowa, as designated depositories be of the Iowa Braille and Sight Saving School be and they are hereby requested, authorized and directed to honor checks, drafts or other orders for payment of money drawn in the name of the Iowa Braille and Sight Saving School, including those payable to the individual order of any person or persons whose name or names appear thereon as signer or signers thereof when bearing or purporting to bear the manual or facsimile signatures of both Dorothy M. Petrucci, Acting Superintendent, and M. D. Berry, Treasurer, acting jointly, and the said banks shall be entitled to honor and to charge said Iowa Braille and Sight Saving School for such checks, drafts or other orders, regardless of by whom or by what means the actual or purported facsimile signatures thereon may have been affixed thereto, if such signatures resemble the facsimile specimens duly certified to or filed with the said banks by the Acting Superintendent and the Treasurer of the said Iowa Braille and Sight Saving School; and

BE IT FURTHER RESOLVED that this resolution, when adopted, will supercede all prior resolutions dealing with matters herein set forth.

The board was presented with the above resolution immediately following the meeting and asked to consider it for adoption. The action is necessary to authorize Acting Superintendent Dorothy Petrucci to sign checks and authorize orders of payment of money in behalf of the Iowa Braille and Sight Saving School, effective April 29, 1977.

In the absence of objection, President Petersen declared the resolution to be adopted subject to formal ratification of the action by approval of these minutes.

STATE UNIVERSITY OF IOWA

The following business pertaining to the State University of Iowa was transacted on Wednesday, April 20, 1977.

UNIVERSITY OF IOWA POLICY ON NEPOTISM. The board was requested to approve the change in the University of Iowa's policy on nepotism.

The Board Office noted that the question was raised whether the board's existing policy on nepotism, while facially neutral, tended to discriminate on the basis of sex in its application and effect. This concern was explored in depth in a memorandum heretofore submitted to the board at its May 13-14, 1976 meeting by Mr. Robert Gosseen, then Assistant to the President at the University of Iowa, and which concluded that the board's present policy "is not on its face, or by virtue of its application, illegal or constitutionally offensive."

The University of Iowa developed a proposed rule on nepotism that could be judged on conflict of interest rather than on a relationship, which:

- 1) prohibits conflict of interest in employment practices at the University of Iowa, and
- 2) permits the hiring, retention, promotion, etc. of a relative or spouse with appropriate safeguards against conflict of interest.

The Board Office noted that the proposal was recommended since it more accurately balances the requirement and intent of the law (as spelled out in Section 4.09A of the Board of Regents' Procedural Guide) and the constitutionally protected rights of the professionals and nonprofessionals to nondiscriminatory access to employment in a university town.

Vice President Brodbeck said the purpose of the University of Iowa in proposing a change in its nepotism rule was to try to develop a position consistent with the university's policy to hire the best qualified person for a position. She said the proposed policy permits the university to do that while at the same time it develops a rather stringent mechanism for assuring that there is no conflict of interest.

Regent Baldrige asked if the other two universities feel a need to change their nepotism policies. Vice President Christensen, speaking for Iowa State University, said that nepotism does create problems at the university but Iowa State does not feel a need to change its present policy. He noted, however, that if the board wished the university to review its policy, it would. Vice President Christensen indicated no objection to the proposed change in the University of Iowa's policy on nepotism. Vice President Christensen reported that Iowa State University has approximately 100 couples employed by the university but in no case is the husband or wife responsible for the promotion or evaluation of a spouse.

Vice President Martin reported that the University of Northern Iowa follows the same practice with respect to nepotism as Iowa State University.

Regent Bailey raised a question about (b)(1) of Section 20.024 of the University Operations Manual. That section reads as follows:

(1) When there is a conflict of interest as defined in this policy, a mechanism must be developed by which the family member with assigned responsibilities for decisions or recommendations is removed from the processes by which the employment status of the other individual is determined. Development of a proposed mechanism is to be initiated by the department involved and submitted, after review by the Dean or major unit head, as appropriate, to the Committee on Employment of Relatives.

Regent Bailey called particular attention to the second line which reads, "this policy, a mechanism must be developed..." Vice President Brodbeck said that possibly the words "this policy, a mechanism must be developed and used..." would be more appropriate.

Regent Slife said he has had a long-standing belief on the question of nepotism. He said that the institutional representatives now convinced him that the "Slife Policy against nepotism" runs into a very serious problem, and that is sex discrimination. Regent Slife noted that there are a large number of husband and wife combinations on the institutional campuses. He said if the board is going to have a rule against nepotism, it's going to have a lot of women suddenly becoming unemployed. He said two principles are involved as far as he is concerned. He commented that, having been introduced to the real world, he does not think it appropriate to have a flat rule against nepotism. He went on to say that some day this same thing is going to happen in the industrial setting where the nepotism rule runs up against sex discrimination. That being true, the board needs to facilitate a method which reduces the worst situation which is where nepotism leads to an appearance of favoritism. He noted that that device wouldn't remove all the morale problems, but it would go a long way in making sure there is no appearance of favoritism as well as favoritism in fact. Regent Slife said he believes that it is the "appearance" rather than the actual fact of favoritism that gives rise to problems.

President Petersen said she feels that the proposed nepotism rule will improve the quality of the institution. Regent Bailey concurred but noted that on the other hand if a department is going to be less happy and less productive because of it, then it would not be favorable.

Regent Baldrige asked if a case history could be made on the University of Iowa's proposal to come back to the board in a couple of years with any suggested changes, how it's been used, etc. He said he was not intimating a trial period but rather, a case history. Vice President Brodbeck said that could be done.

MOTION:

Mr. Baldrige moved the Board of Regents approve the change in the University of Iowa's policy on nepotism and asked the university to maintain a case history file and report to the board periodically on how it is working. Mr. Slife seconded the motion.

Assistant Vice President Small said she feels the proposal should improve the university's situations where there are spouses not in supervisory relationships. She said the university feels that the proposal will improve rather than deteriorate the situation now at hand.

President Boyd was asked for his opinion relating to the proposed nepotism statement and he replied that he would not want to have any member of his family either advantaged or disadvantaged because of nepotism if desiring university employment. He stressed that there are two very important considerations involved here: 1) the question of opportunity and 2) the matter of nepotism. He said that any action the board decided would be satisfactory with him.

VOTE ON MOTION: The motion passed unanimously.

The nepotism policy is on file at the Board Office.

The following business pertaining to the University of Iowa was transacted on Thursday, April 21, 1977.

REGISTER OF PERSONNEL CHANGES. The board was requested to approve the April Register of Personnel Changes. The board was also presented a list of faculty promotion and tenure action for 1977-78.

In absence of objections, President Petersen approved the actions reported in the Register of Personnel Changes for the month of March 1977.

RESIGNATION. The board was requested to accept the following resignation:

Dr. Raymond R. Rembolt, Director of University Hospital School for Severely Handicapped Children, effective June 30, 1977.

MOTION: Mr. Bailey moved the board accept the resignation of Dr. Raymond R. Rembolt, Director of University Hospital School for Severely Handicapped Children, effective June 30, 1977, with commendation. Mr. Baldrige seconded the motion and it passed unanimously.

President Boyd reported that Dr. Rembolt contributed enormously to both the university and the state. He said the University Hospital School for Severely Handicapped Children is outstanding and is a landmark institution. President Petersen also expressed appreciation to Dr. Rembolt for his service to the board, the state and the university.

REGISTER OF CAPITAL IMPROVEMENT BUSINESS TRANSACTIONS. Executive Secretary Richey reported that the Register of Capital Improvement Business Transactions for the month of April 1977 had been received by him, was in order, and recommended approval.

The following construction contracts were recommended for ratification.
The awards were made by the executive secretary.

Oakdale Campus Heating Plant -- Environmental Deficiencies -- Contract 2
Award to: Buffalo Forge Company, Buffalo, New York \$22,458.00

Basic Sciences Building -- Physiology and Biophysics Laboratory Renovation
Award to: Burger Construction Company, Iowa City, Iowa \$37,915.00

University Hospitals -- 7th Floor Nuclear Medicine Remodeling
Awards to: Selzer Construction Co., Iowa City, Iowa \$49,750.00
(General)
Kondora Plumbing & Heating, Iowa City, Iowa \$17,890.00
(Mechanical)
Gerard Electric, Inc., Iowa City, Iowa \$10,419.00
(Electrical)

Hawkeye Park Housing Area -- Site Development and Unit Installation
Award to: Parkview Company, Iowa City, Iowa \$130,601.76

Hawkeye Park Housing Area -- Housing Units
Award to: Meadow Brook Estates, Inc., Iowa City, Iowa \$323,155.00

(The Board Office noted that the last two awards are for the new married student housing area. Bids came in within the project budget.)

The following construction contracts were recommended for approval:

Calvin Hall Renovation -- Third Floor
Award Recommended to: Burger Construction Co., Inc.,
Iowa City, Iowa \$ 41,930.00
(General)
AAA Mechanical Contractors, Inc.,
Iowa City, Iowa \$ 49,987.00
(Mechanical)
DeBrie Electric, Hills, Iowa \$ 16,400.00
(Electrical)

The Board Office reported that multiple bids were received on the Calvin Hall Renovation -- Third Floor project but the awards could not be made within the approved budget of November, 1976.

The following revised project budget was therefore submitted:

Calvin Hall Renovation -- Third Floor
Source of Funds: University RR&A \$128,917.00

The Board Office reported that the board had, in November of 1976, approved a preliminary budget of \$108,550.00. Both budgets are totally funded from university RR&A. The university stated that the preliminary estimates did not properly reflect that basic air-conditioning equipment and electrical power distribution panels for the entire third floor are included in the project, although approximately one-third of the floor will be remodeled in this particular renovation.

The following new projects were presented for ratification:

<u>Campus Sign Program</u>	
Source of Funds: University RR&A	<u>\$ 90,000.00</u>
<u>Macbride Field Campus -- Well Improvement</u>	
Source of Funds: University RR&A	<u>\$ 20,000.00</u>
<u>University Hospitals -- Neonatal Care Unit Addition</u>	
Source of Funds: University Hospital Building Usage Funds	<u>\$ 20,355.00</u>
<u>Nursing Building -- Roof Replacement</u>	
Source of Funds: University RR&A	<u>\$ 47,300.00</u>
<u>WSUI-AM Antenna System and Transmitter Remodeling</u>	
Source of Funds: Division of Continuing Education	<u>\$ 49,150.00</u>
 (On this project the university proposed to retain the services of Midwest Engineering Associates, Peoria, Illinois, to handle equipment installation and modification, and Proof of Performance.)	
<u>University Hospitals -- Accounting Offices Remodeling</u>	
Source of Funds: University Hospital Building Usage Funds	<u>\$ 19,700.00</u>
<u>Basic Sciences Building -- Remodel Rooms 5-660, 5-660A, 5-666, 5-658</u>	
Source of Funds: University RR&A	<u>\$ 16,312.00</u>
<u>Field House -- Handball Court Repair</u>	
Source of Funds: University RR&A	<u>\$ 31,100.00</u>
<u>Dental Science Building -- Clinic Business Office Remodeling</u>	
Source of Funds: Dentistry Reserve-Building Repairs and Improvements	<u>\$ 17,110.00</u>
<u>Dental Science Building -- Oral Diagnosis Patient Admitting Area Remodeling</u>	
Source of Funds: Dentistry Reserve-Building Repairs and Improvements	<u>\$ 8,500.00</u>
University RR&A	<u>\$ 20,000.00</u>
	<u>\$ 28,500.00</u>
<u>Burge Hall Fire Escape Alterations</u>	
Source of Funds: Dormitory Bond Improvement Reserve	<u>\$ 12,700.00</u>
 The Board Office reported that the following project required board approval since it is over the \$100,000 level:	
<u>Zoology Building II -- Replace Water Pipes</u>	
Source of Funds: University RR&A	<u>\$133,000.00</u>

Regent Collison raised discussion relating to the Burge Hall Fire Escape
 Alterations project. She asked if this project had to go through the State
 Fire Marshal. Vice President Jennings responded negatively. He noted,
 however, that the fire escape will get local examination and will be
 consistent with local codes.

Regent Barber asked about the status of the fire escape on the Chemistry Building. Vice President Jennings noted that the Chemistry Building has no fire escape. That request, however, is on the current capital request. Vice President Jennings expressed hope that the university will be able to do something about it next year with RR&A funds. Vice President Jennings said it is a critical need but also a very expensive project.

MOTION: Mr. Baldrige moved the board approve the Register of Capital Improvement Business Transactions for the month of April 1977; ratify and approve the above construction contract awards; ratify and approve the new projects shown above; approve the revised project budget; and authorize the executive secretary to sign all necessary documents. Mr. Barber seconded the motion and it passed unanimously.

RADIO TRANSMITTER BUILDING RAZING (BUILDING #113). The board was requested to approve the razing of the Radio Transmitter Building.

The university reported that upon completion of the relocation of control equipment and transmitter for WSUI-AM, there will no longer be a need for the Radio Transmitter Building. This building, which contains 1,250 gross square feet, was constructed in 1938 and 1948 and is in poor condition. The wooden frame building is located on Mormon Trek Boulevard in the vicinity of Hawkeye Apartments.

MOTION: Mr. Bailey moved the board approve the razing of the Radio Transmitter Building. Mr. Barber seconded the motion and it passed unanimously.

TUITION AND FEE SCHEDULE MODIFICATION. The board was requested to approve the two tuition and fee charges described as follows:

The university reported that the tuition and fee schedule approved for the University of Iowa at the February board meeting inadvertently left the rate per semester hour at \$20 and \$30 for correspondence courses and extension courses respectively. In order to be consistent with Iowa State University and the University of Northern Iowa, these charges should be changed to \$36 per semester hour for extension courses and \$22 per semester hour for correspondence courses. The extension rate should be effective in the fall of 1977 and the correspondence rate should be effective with the publication of the 1977-79 catalog.

MOTION: Mrs. Collison moved the board approve the two tuition and fee charges as explained above: \$36 per semester hour for extension courses and \$22 per semester hour for correspondence courses. Mr. Bailey seconded the motion and it passed unanimously.

President Petersen asked board members and institutional executives if there were additional matters to be discussed relating to the State University of Iowa. There were no additional matters raised.

IOWA STATE UNIVERSITY

The following business pertaining to Iowa State University was transacted on Thursday, April 21, 1977.

REGISTER OF PERSONNEL CHANGES. The actions reported in the Register of Personnel Changes for the month of March 1977 were ratified by the board.

IOWA STATE UNIVERSITY CALENDAR FOR 1977-78 and 1978-79. The board was requested to approve the proposed university calendar for 1977-78 and 1978-79. The Board Office noted that the calendar did not appear to represent any significant changes over that in existence at the present time.

Vice President Christensen noted one point of modification for the 1978-79 calendar. He noted that while the university was not requesting a change in the academic calendar as far as the students are concerned, the university was asking if it would be possible to shift a university holiday for staff.

MOTION: Mr. Barber moved the board approve the proposed calendar for Iowa State University for the period 1977-79. Mr. Zumbach seconded the motion and it passed unanimously.

INDUSTRIAL SECURITY AGREEMENT - UNIVERSITY OFFICIALS AUTHORIZED TO ENTER INTO GOVERNMENT RESEARCH CONTRACTS. The board was requested to approve the following resolution which is required periodically by the Industrial Security Manual of the Department of Defense:

I, the undersigned, R. Wayne Richey, do hereby certify that I am the duly elected and qualified Executive Secretary of the State Board of Regents of the State of Iowa, the governing body of Iowa State University of Science and Technology, and the keeper of the records of the said Board.

I do further certify that at a regular meeting of said State Board of Regents, a quorum being present, held on April 21, 1977, in Cedar Falls, Iowa, the following resolution was adopted, and said resolution has not been rescinded or modified.

WHEREAS, the Industrial Security Agreement between Iowa State University and the U. S. Department of Defense requires that all officers of Iowa State University having the authority and responsibility for negotiation, execution and administration of Government research contracts be so certified by an appropriate resolution of said Board, and that all Regents and other officers of the Board and the University will not require, nor have, and can be effectively denied, access to classified information in possession of the Iowa State University of Science and Technology, and

WHEREAS, the Iowa State University of Science and Technology desires to report those officers having such authority and responsibility,

NOW THEREFORE BE IT RESOLVED that this Board does hereby certify for the purpose of meeting the requirements of the Industrial Security Agreement that the following officers of the Iowa State University of Science and Technology have the authority and responsibility for the negotiation, execution and administration of Government research contracts:

W. Robert Parks, President
Wayne R. Moore, Vice President for Business and Finance
Warren R. Madden, Assistant Vice President for Business and Finance and Treasurer
Daniel J. Zaffarano, Vice President for Research

BE IT FURTHER RESOLVED that the following members of the State Board of Regents and its staff will not require, nor have, and can be effectively denied, access to classified information in possession of the said University, and do not occupy positions that would enable them to affect adversely the policies or practices of the said University in the performance of contracts for the Government:

STATE BOARD OF REGENTS: Ray V. Bailey, John Baldrige,
Stanley R. Barber, S. J. Brownlee, Margaret Collison,
Mary Louise Petersen, Donald H. Shaw, Harry G. Slife,
Steven E. Zumbach

STAFF: R. Wayne Richey, Executive Secretary
Robert G. McMurray, Dir., Facilities & Business Management
W. C. Caldwell, Budget Director
Robert J. Barak, Director of Research and Information

BE IT FURTHER RESOLVED that the Executive Secretary of the State Board of Regents be authorized and directed, and he is hereby authorized and directed, to transmit to Defense Contract Administration Services Region, 1136 Washington Street, St. Louis, Missouri, 63101, Two certified copies of this resolution

In witness whereof, I have hereunto subscribed my name this _____ day of _____, 1977. The State Board of Regents is not incorporated and has no seal.

R. Wayne Richey, Executive Secretary
of the State Board of Regents, State
of Iowa.
(Governing body of the Iowa State
University of Science & Technology)

MOTION:

Mr. Slife moved the board approve the resolution shown above which is required periodically by the Industrial Security Manual of the Department of Defense. Mr. Barber seconded the motion and it passed unanimously.

PIONEER FARM - REPORT OF PURCHASE. The board was requested to grant Iowa State University approval to develop plans for including and using the Pioneer Farm, Rhodes, Iowa, as a research center for the Agricultural Experiment Station operations.

The university reported that in anticipation of an extensive livestock breeding operation, Pioneer Hi-Bred International, Inc., acquired during a period of years and through a number of transactions a tract of farm land near Rhodes, Iowa, west Marshall County, totalling approximately 1,760 acres. The land was a mix of tillable areas and rough, rolling pastureland. Over this period of years, Pioneer made extensive improvements. New buildings were erected, fences built, wells and waterlines installed and land was cleared, seeded and fertilized.

In 1976 Pioneer decided to dispose of this property. Upon becoming aware of this decision, a number of friends of Iowa State University pointed out the possible advantages which this parcel of land and its improvements would have for the ongoing research work of the College of Agriculture. This matter was explored by a committee of the Agricultural Experiment Station and was favorably recommended.

Officials of the Pioneer Company expressed satisfaction with the idea that this parcel of land might serve useful purposes for society in general if it were to be used for research purposes. A mutual agreement was reached providing for the transfer of this property to the Iowa State University Agricultural Foundation, a non-profit organization, for the sum of \$1,100,000. The parcel had been originally priced at \$1,000 per acre.

The university reported that by acquiring the Rhodes facility, the university's need to purchase additional land in Lucas County for beef cattle operations is eliminated. Also, many of the research activities now going on at Ankeny can be transferred with the eventual possibility of disposing of some or all of the Ankeny farm which now is entirely surrounded by urban development. The Rhodes farm will be used for research in the areas of beef cattle, forage and pasture, soil and water conservation and management, wildlife management and farm management. The farm contains a number of different soil varieties and a significant portion of the farm is very similar to approximately ten million acres of southern Iowa farmland for which additional research activity in production and productivity possibilities is very desirable.

It was also noted that the farm is especially desirable because of its proximity to Iowa State University, thus minimizing travel costs, and because it is large enough to accommodate a variety of research activities in animal science, agronomy, animal ecology and agricultural engineering all at the same time. The topography and the soil accumulations provide an extremely wide range of soil types, including loess derived, till derived, alluvial, and it also has a wide range of land slopes.

Under the present purchase contract agreement, the total acreage of the Rhodes farm will remain on the local tax rolls. A period of time of at least two years is needed to develop further familiarity with the land and with the research alternatives available to the university. During this time a plan will be developed which will contain recommendations on many of the details of the ownership, the use and the research programs that relate to this facility.

Regent Bailey asked about the financial aspect of this purchase. Vice President Moore reported that this will not be a cash purchase. It is a contract purchase and the university has several alternatives in mind. Vice President Moore noted that the university is satisfied with the arrangement it now has with the Soils and Crop Association that it will be able to handle the financial aspect of it.

MOTION: Mr. Baldrige moved the board grant Iowa State University approval to develop plans for including and using the Pioneer Farm, Rhodes, Iowa, as a research center for the Agricultural Experiment Station operations. Mr. Zumbach seconded the motion and it passed unanimously.

REGISTER OF CAPITAL IMPROVEMENT BUSINESS TRANSACTIONS. Executive Secretary Richey reported the Register of Capital Improvement Business Transactions had been received by him, was in order, and recommended approval.

The following construction contracts were awarded by the executive secretary and recommended for board ratification:

Knapp/Storms Commons -- Kitchen Ceiling Replacement
Award to: Boone Construction Company, Boone, Iowa \$18,863.00

Accessibility Modifications for Orthopedically Handicapped --
LeBaron Hall and Computer Science -- Elevator Alterations
Award to: Chenoweth-Kern Elevator Service, Des Moines, Iowa

Base Bid B - LeBaron North \$26,315.00
Base Bid C - Computer Science \$23,775.00

The Board Office reported that bids were also taken on an elevator for LeBaron Hall, South. This bid was not awarded as these elevator alterations are part of a \$130,000 project and funds were insufficient to do all three elevators at this time. Chenoweth-Kern has agreed to hold its bid for Base Bid A - LeBaron Hall South of \$29,230 open until July 15, 1977. It is hoped that this elevator can be funded out of 1977 appropriations for handicapped accessibilities.

The following revised or amended project budgets were recommended for approval:

Knapp/Storms Commons --Kitchen Ceiling Replacement
Source of Funds: Dormitory System Surplus Fund \$25,000.00

The Board Office reported that the board originally approved a project in February to cost \$40,000. The university reported that because of the excellent bids received, the cost of the project is reduced to \$25,000.

Accessibility Modifications for Orthopedically Handicapped --
LeBaron Hall and Computer Science -- Elevator Alterations

Source of Funds: 66th G.A. Capital Appropriation \$130,000.00

This is an amended project budget reflecting current contract awards.

The following new projects were recommended for approval:

Tennis Court Surfacing

Source of Funds: RR&A \$ 18,000.00

Chemical Waste Handling Facilities

Source of Funds: RR&A \$ 77,000.00

The Board Office reported that the 1976 legislature appropriated \$50,000 to Iowa State University to equip and operate a waste chemical handling facility. Presently, chemical waste is stored in bunkers at the old horticulture farm with additional material stored at the Ankeny Research Station.

The university now is pursuing an arrangement with the Ames Laboratory to use an existing waste handling facility owned by the laboratory which is located at the reactor site. The Ames Laboratory is willing to provide the building and utilities cost if the university remodels the structure, extends the sanitary sewer to the building and processes chemical waste materials for the Ames Laboratory.

MOTION:

Mr. Barber moved the board approve the Register of Capital Improvement Business Transactions for the period of March 19 through April 21, 1977; ratify the construction contract awards made by the executive secretary; approve the revised and amended project budgets shown above; approve the new projects shown above; and authorize the executive secretary to sign all necessary documents. Mr. Bailey seconded the motion and it passed unanimously.

The question arose whether the university will utilize the \$50,000 to equip and operate the waste chemical handling facility. Vice President Moore responded in the affirmative. He said internal transfer of \$50,000 will be handled through the RR&A account this year. Next year another \$27,000 will be transferred from the RR&A account to finish the project. From that point on the university suggested that \$50,000 per year will go into operating costs. Vice President Moore mentioned that the Ames Laboratory will be contributing a sizable amount to this project in that it will pay for the sanitary sewer.

President Petersen asked board members and institutional executives if there were additional matters to be discussed pertaining to Iowa State University.

ENERGY CONSERVATION. Vice President Moore reported that Iowa State University would be presenting the board with a docket item next month relating to energy conservation on the Iowa State University campus. He said the university is preparing a proposal for the board's review and action.

UNIVERSITY OF NORTHERN IOWA

The following business pertaining to the University of Northern Iowa was transacted on Thursday, April 21, 1977.

REGISTER OF PERSONNEL CHANGES. The board was requested to ratify the actions reported in the Register of Personnel Changes for the month of March 1977. The following action was specifically presented for board ratification:

Sheriff, Stanley, from Associate Professor, Physical Education for Men to Athletic Director. No change in salary, effective March 1, 1977.

In absence of objections, President Petersen ratified the actions in the Register of Personnel Changes for the board.

APPROVAL OF HONORARY DEGREE. The board was requested to approve the following:

Approval of the honorary degree, Doctor of Literature, to be awarded at spring, 1977 commencement to Rutherford D. Rogers, university librarian of Yale University.

The university reported that Mr. Rutherford is a 1936 graduate of the University of Northern Iowa.

MOTION: Mr. Bailey moved the board grant approval of the honorary degree, Doctor of Literature, to be awarded at spring, 1977 commencement to Rutherford D. Rogers, university librarian of Yale University. Mr. Baldrige seconded the motion and it passed unanimously.

REGISTER OF CAPITAL IMPROVEMENT BUSINESS TRANSACTIONS. Executive Secretary Richey reported the Register of Capital Improvement Business Transactions for the period of March 10 through April 7, 1977 had been received by him, was in order, and recommended approval.

The following new projects were recommended for approval:

<u>Replace Condensate Line between Hagemann and Noehren Halls</u>	
Source of Funds: RR&A	<u>\$51,000.00</u>
<u>Grade and Pave Speech/Arts Complex Road</u>	
Source of Funds: Institutional Roads	\$60,500.00
University RR&A	500.00
	<u>\$61,000.00</u>

MOTION: Mr. Barber moved the board approve the Register of Capital Improvement Business Transactions for the period of March 10 through April 7, 1977; approve the two new projects shown above; and authorize the executive secretary to sign all necessary projects. Mr. Bailey seconded the motion and it passed unanimously.

SPEECH/ART COMPLEX ACCESS ROAD. The board was requested to: 1) approve a design agreement between the Iowa Department of Transportation and the Board of Regents which permits the University of Northern Iowa to design, let and construct the Speech/Art Complex Access Road; and 2) approve an engineering agreement with Brice Petrides and Associates, Inc., Waterloo, Iowa, to provide consultants' services on the project.

The Board Office reported that the 1977 Institutional Roads Construction Program includes \$50,000 for the Speech/Art Complex Access Road. The university proposed to design, let and construct this road subject to the approval of the Iowa Department of Transportation. Total cost of design, inspection and construction is attributable to the institutional road fund with the exception of \$500 for non-roadwork planned in the project.

The Board Office also noted that both agreements are of a traditional nature and will be forwarded to the Iowa Department of Transportation for its approval following board action.

MOTION: Mr. Baldrige moved the board: 1) approve a design agreement between the Iowa Department of Transportation and the Board of Regents which permits the University of Northern Iowa to design, let and construct the Speech/Art Complex Access Road; and 2) approve an engineering agreement with Brice Petrides and Associates, Inc., Waterloo, Iowa, to provide consultants' services on the project. Mr. Slife seconded the motion and it passed unanimously.

DESIGN AGREEMENT ON COAL-FIRED BOILER. The board was requested to ratify the executive secretary's approval of an agreement between the Board of Regents and Brown Engineering Company to provide engineering services for the new coal-fired boiler at the University of Northern Iowa.

The Board Office stated that the board, at its February meeting, allocated \$85,000 of 66th G.A. capital balances to the coal-fired boiler project. The purpose of this allocation was to enable design to be initiated as soon as possible so that bids on the boiler and environmental equipment required on the project could be received in early fall. Only under that sort of schedule could the university be fairly assured that the boiler would be in operation sometime during the 1979-80 heating season.

The university has negotiated a total design agreement with Brown Engineering for the entire project. Only Part I of that agreement has been executed by the executive secretary at this time, as Part I is up to the limit of the funds currently available for the project. The board has requested as part

of its bonding program for utilities \$8,775,000 for this project. Under that proposal, the board would plan on sale of \$4,040,000 in bonds in September of 1977. This first bond sale would include all design costs and the construction costs of the boiler, fuel-firing and draft equipment and combustion and emission controls. Upon the sale of these bonds, the board would plan on executing the other two sections of this engineering agreement, as well as awarding a contract for the boiler and certain other appurtenances. A second bond sale is tentatively scheduled for September, 1978 for \$4,735,000, the proceeds of which would be used for the construction and the installation of the boiler.

Regent Bailey asked for clarification regarding the amount of money requested for utilities under this project. He noted that the Board Office's figure was \$8,775,000 while the institutional figure appeared to be \$8,227,000. Mr. McMurray responded that the university's figure does not include the inflation factor whereas the Board Office's figure does. Mr. McMurray said the Board Office's figure is the figure requested in the board's capital asking.

MOTION:

Mr. Baldrige moved the board ratify the executive secretary's approval of an agreement between the Board of Regents and Brown Engineering Company to provide engineering services for the new coal-fired boiler at the University of Northern Iowa. Mrs. Collison seconded the motion and it passed unanimously.

INCREASED COMPENSATION FOR CONSULTANT ON SPEECH/ART PROJECT. The board was requested to approve an increase in the estimated maximum contract amount of \$29,000 plus "reimbursable expenses" to \$39,403.70 plus reimbursable expenses for Phases IV and V of the project.

The Board Office reported that the board approved an agreement with the consultant firm of Bolt, Beranek & Newman, Inc., Downers Grove, Illinois, to provide consultant services for lighting and acoustics on the Speech/Art Facility at its September 1974 meeting. Estimated maximum fees based on an hourly rate were contracted at \$29,000 plus reimbursable expenses. The agreement with Brown Healey Bock, architects, provided that \$10,000 of these consultants' fees would be picked up as part of its contract, leaving the university obligation at \$19,000 plus reimbursable expenses.

The university entered into discussions with Bolt, Baranek & Newman in February of 1976 on increasing the maximum under this contract. The firm has now agreed to the proposal made by the university for an amendment in the contract providing that maximum compensation shall be for \$39,403.70 plus reimbursable expenses incurred during construction and during final tests, inspections and evaluation of the acoustical and lighting equipment.

The university presented the board with five primary reasons why an increase in the maximum fee was justified. The university recommended the increase primarily because the original contract provided for an increase in the fee if unanticipated work was required. The university reported that such work was incurred. The university's new obligation will be \$29,403.70 and reimbursable expenses.

MOTION:

Mr. Baldrige moved the board approve an increase in the estimated maximum contract amount of \$29,000 plus "reimbursable expenses" to \$39,403.70 plus reimbursable expenses for Phases IV and V of the project. Mr. Zumbach seconded the motion and it passed unanimously.

MOTOR VEHICLE AND BICYCLE REGULATIONS FOR 1977-78. The board was requested to approve the proposed changes to the motor vehicle and bicycle regulations of the University of Northern Iowa. The board was presented a copy of the changes as well as the revised regulations themselves. The regulations are on file at the Board Office.

MOTION:

Mr. Slife moved that the board approve the proposed changes to the motor vehicle and bicycle regulations of the University of Northern Iowa. Mr. Bailey seconded the motion and it passed unanimously.

REVISED STUDENT TEACHING REMUNERATION RATES, 1976-77. The board was requested to revise the student teaching remuneration rates as follows and that the board make these revisions retroactive to cover the 1976-77 school year:

PROPOSED REVISED REMUNERATION SCHEDULE

\$25 per each student (associate) teacher registered for 2 to 4 semester hours.

\$50 per each student (associate) teacher registered for 5 to 8 semester hours.

\$75 (\$50 and \$25) per each student (associate) teacher registered for 12 semester hours credit (8 and 4). Credit may be earned in the same or two different educational agencies.

\$100 (\$50 and \$50) for each student (associate) teacher registered for 16 semester hours of credit (8 and 8). Credit may be earned in the same or two different educational agencies.

\$25 per each student (associate) teacher whose assignment is terminated prior to completing 26 days of period.

PRESENT REMUNERATION SCHEDULE

\$25 per student teacher registered for 4 or 5 semester hours of credit for full time teaching for 4 or 5 weeks or for 8 or 10 weeks for half time teaching.

\$50 per student teacher registered for 8 semester hours of credit for full time teaching.

\$75 per student teacher registered for 12 or 16 semester hours of credit for full time teaching.

\$25 per student teacher whose assignment is terminated prior to completion of the fifth week of the teaching period.

PROPOSED REVISED REMUNERATION SCHEDULE

PRESENT REMUNERATION SCHEDULE

\$50 per each student (associate) teacher whose assignment is terminated after completing 26 to 50 days of the teaching period in the same educational agency.

\$75 per each student (associate) teacher whose assignment is terminated after completing 51 or more days of the teaching period in the same educational agency.

\$50 per student teacher whose assignment is terminated after completing five or more weeks of the teaching period.

The University of Northern Iowa requested a revision in the student teaching reimbursement schedule in order to provide a fee payment similar to that provided by the University of Iowa for a full semester student teacher assignment. The full semester student teaching option was made available for the first time to University of Northern Iowa students during the 1975-76 academic year. The additional changes in the reimbursement schedule are pro rata changes based upon the assumption that the \$100 fee will be approved and will be on the basis of the schedule.

The Board Office stated that the request to have this revised schedule made retroactive for the current school year has resulted from three factors: 1) the use of full semester (16 credit hour) student teaching assignments; 2) an interpretation by some teaching center administrators that since the present remuneration schedule called for \$50 per student teaching registered for eight semester hours of credit for full-time teaching, a \$100 fee should be paid for 16 semester hours of student teacher registration. With respect to this latter, however, it was noted that the present remuneration schedule specifically states that \$75 per student teacher registered for 12 or 16 semester hours of credit for full-time teaching will be paid. Thirdly, the schedule was unintentionally released prior to board approval and was apparently misunderstood by certain teaching center administrators who thought it had been put into effect. The Board Office reported that the cost of application of the revised schedule to the present 1976-77 contracts would be under \$1,000.

Vice President Stansbury noted that the Board Office memorandum indicated that due to the unintentional release of the revised student teaching remuneration rates, overpayments have been made. Vice President Stansbury said that was incorrect and noted that payments have not been made. This matter was discovered in the university's business office when requests for payments were being made. He emphasized that the university did not make any overpayments because it was not authorized to do so.

MOTION:

Mr. Baldrige moved the board revise the student teaching remuneration rates as per the schedule above. He also moved that the board make these revisions retroactive to cover the 1976-77 school year. Mr. Bailey seconded the motion and it passed unanimously.

USE OF UNIVERSITY FACILITIES BY NON-UNIVERSITY GROUPS. The board was requested to approve a restatement of the policy on use of university facilities by non-university groups as shown below:

The buildings, auditoriums, and other facilities of the University of Northern Iowa shall be made available to non-University groups subject to the following conditions:

1. Permission to use University facilities shall be granted non-University groups only when such use does not interfere with the instructional program, or with regular University functions.
2. An appropriate rental fee, direct costs for services rendered, and/or other usage fees shall be assessed non-University groups permitted to use University facilities.
3. Requests by non-University groups to use University facilities shall be subject to approval by appropriate institutional officers and recommending bodies so designated by the President. An advisory committee appointed by the President may review the use of facilities by outside organizations to assure fair use of facilities for these purposes.

The Board Office stated that the only new portion is that there is to be an advisory committee appointed by the president to advise him on policy relative to use of university facilities by non-university groups and that body would act as an appeal group for organizations whose request had been denied by the appropriate institutional officer who was in charge of the particular facility involved.

The university undertook this task of reviewing the 1956 policy to determine if conditions had changed in the 20 years since that policy has been in effect. The decision was made that basically conditions had not changed, but that certain language which was part of the 1956 policy should be deleted as such details were best left to administrative handling, rather than being part of a general policy statement.

The Board Office reported that it reviewed the policies on use of university facilities by non-university groups of the University of Iowa and Iowa State University. The University of Northern Iowa's policy before the board at this time is quite consistent with these policies. The University of Iowa's policy adopted by the board in September of 1964 states very specifically that the use of facilities may be granted only when such use does not interfere with the regular university program, while Iowa State University's policy states that non-profit organizations sponsoring programs of community-wide interest may reserve and use university facilities provided such use does not conflict with university-sponsored events. Written permission must be granted in advance. Such organizations shall pay charges as agreed upon. An update to that policy, which came into being with the opening of the Iowa State Center, states that university facilities are designed primarily for programs sponsored by and related to the purposes of the institution. University facilities are available for meetings of non-university organizations when they can be scheduled without conflicting

with regular university activities. Commercial events requiring paid admission can only be held during university vacation periods or when classes are not in session with the exception of the summer quarter.

The Board Office noted that the only major change from the 1956 policy of the University of Northern Iowa, when compared to the restatement of policy, is that the 1956 policy in points 5 and 6 stated that college facilities may not be used for commercial purposes and except where special conditions exist, the college will not make its facilities available to groups which would normally be accommodated by commercial facilities.

The Board Office added that with the opening of the UNI-Dome and with the sale of bonds for that facility covenanting that income from the facility will be pledged to pay off bonds, these sections are no longer applicable to the University of Northern Iowa. What is applicable in that regard is the statement that permission to use university facilities shall be granted to non-university groups only when such use does not interfere with the instructional programs or regular university functions.

MOTION:

Mr. Slife moved the board approve a restatement of policy on use of university facilities by non-university groups as shown above. Mr. Baldrige seconded the motion.

Regent Collison asked if the university needs to have an extra mechanism to administer the use of university facilities to non-university groups. Vice President Stansbury reported that the university now has a UNI-Dome Policy Board. The advisory committee Regent Collison was referring to would be a separate committee appointed by the university president.

VOTE ON MOTION:

The motion passed unanimously.

President Petersen asked board members and institutional executives if there were additional matters to be raised for discussion pertaining to the University of Northern Iowa. There were no additional matters raised for discussion.

IOWA SCHOOL FOR THE DEAF

The following business pertaining to the Iowa School for the Deaf was transacted on Thursday, April 21, 1977.

REGISTER OF PERSONNEL CHANGES. The actions reported in the Register of Personnel Changes for the month of March 1977 were ratified by the board.

GIRLS' DRESSING ROOM ADDITION. The board was requested to: 1) approve a project budget subject to approval by the State Comptroller to transfer \$30,000 of funds appropriated for unemployment compensation payments to the 1976-77 RR&A account and 2) authorize the school to proceed to take bids on the project.

The Board Office noted that the Board of Regents included in its current capital request a \$75,000 project entitled, "Girls' Locker Room Renovations." The program explanation said that the present girls' locker room is totally inadequate to meet the needs of current and proposed programs at the school. This project has been needed since 1969, when it was originally planned, but was dropped because of inadequate funding to do both the boys' and girls' locker rooms. Title IX requirements are now on the books in terms of providing equal facilities for female competitive sports and physical education purposes. The urgency of this project, therefore, is increased.

The Board Office stated that the architects have posed a solution which would construct 900 gross square feet of new space and remodel 690 square feet of existing space. Total project cost is estimated to be \$73,000, which is based upon a construction figure for new space of \$35 per square foot and a renovation figure of \$18 per square foot.

It was noted that some \$43,000 of the \$73,000 is available at the school in either operating equipment funds or in proceeds from land sales. This leaves a shortfall of \$30,000 for funding the renovations necessary in the project.

The Board of Regents in its special needs for fiscal year 1976-77 included an item for both Iowa School for the Deaf and Iowa Braille and Sight Saving School on unemployment insurance. The purpose of this request was to provide funds for payment of unemployment charges from the Iowa Employment Security Commission for nonacademic employees eligible for unemployment during the month of June 1977 should the federal government fail to fund the established program. An allocation of \$36,000 was made to the Iowa School for the Deaf and \$24,000 to the Iowa Braille and Sight Saving School.

The State Comptroller was asked for permission to utilize \$30,000 of the \$36,000 unemployment insurance money at Iowa School for the Deaf to provide funds for the renovation portion of this project. A phone call to Mr. McMurray at the board meeting provided members of the board with a response that was favorable from the State Comptroller. The State Comptroller authorized transfer of such money on a one-time basis for the increase in the 1976-77 RR&A account. It was to be understood that these funds will not be used for any other purpose in 1977-78 other than for unemployment compensation, if needed for that purpose, unless the State Comptroller specifically

approves usage for another purpose. Mr. McMurray said that he doesn't know, at this point, whether those funds will be needed for unemployment compensation. Mr. McMurray noted that the federal government has agreed to pay unemployment compensation through December 31.

The Iowa School for the Deaf presented the following project budget:

Expenditures:

New Addition	\$32,000
Renovations	24,420
Equipment	4,000
Architect's Fees	6,254
Contingencies	<u>6,326</u>
TOTAL	<u>\$73,000</u>

Source of Funds:

1976-77 RR&A	\$30,000
1976-77 Equipment	4,859
Capital Land Funds	<u>38,141</u>
TOTAL	<u>\$73,000</u>

MOTION:

Mrs. Collison moved the board: 1) approve a project budget including a transfer of \$30,000 of funds appropriated for unemployment compensation payments to the 1976-77 RR&A account, and 2) authorize the school to proceed to take bids on the project. Mr. Slife seconded the motion and it passed unanimously.

The school indicated it intends to proceed to take bids on or about May 12. Under that schedule, the project can be completed by the start of school in the fall.

REGISTER OF CAPITAL IMPROVEMENT BUSINESS TRANSACTIONS. There were no actions on the Register of Capital Improvement Business Transactions for the month of March 1977.

President Petersen asked board members and institutional executives if there were additional matters to be discussed pertaining to the Iowa School for the Deaf.

IOWA TASK FORCE COMMITTEE ON PROGRAMMING FOR CHILDREN WITH HEARING IMPAIRMENTS. Superintendent Giangreco reported that tomorrow morning the second task force meeting will be held. He said he sees the interagency cooperation in this matter to be a major breakthrough.

IOWA BRAILLE AND SIGHT SAVING SCHOOL

The following business pertaining to the Iowa Braille and Sight Saving School was transacted on Thursday, April 21, 1977.

REGISTER OF PERSONNEL CHANGES. The actions reported in the Register of Personnel Changes for the month of March 1977 were ratified by the board.

INTRODUCTIONS. Superintendent Woodcock introduced Mrs. Dorothy Petrucci, principal, Iowa Braille and Sight Saving School, who will be in the capacity of acting superintendent until a new superintendent is appointed. Superintendent Woodcock reported that Mrs. Petrucci has been on the staff of the Iowa Braille and Sight Saving School since 1938 and has acted in the capacity of acting superintendent before.

Superintendent Woodcock noted that several students were present at the board meeting and provided an opportunity for them to introduce themselves and tell where they are from.

SUPERINTENDENT'S SUMMARY REPORT, 1972-1977. Superintendent Woodcock presented the board with an oral report regarding the Iowa Braille and Sight Saving School over the past five years.

Superintendent Woodcock reported that the following has happened in his five years as superintendent:

- A teacher salary scale was developed that is more fair and equitable than previously existed
- Because of and along with the development of the Regents Merit System a more equitable compensation plan for Merit employees and the security of knowing the rules of the game has been established
- A democratic humanistic approach to the implementation of the above plans has evolved
- A school that recognizes its community responsibility and makes its facilities available when possible for compatible groups needing it
- A Master Plan guide to decision-making in matters related to the physical plant has been utilized
- Renovation of certain areas of the school
- The recognition of the importance of a Sensory Learning Environment, a move toward a more therapeutic approach
- Fine teaching, well-handled business administration, personnel administration, etc. Also, continual curriculum development and administration of the education program.

--Dedication in food service and laundry service

Superintendent Woodcock noted that capital monies must be made available to allow the continued updating of the physical plant to keep up with the continual programmatic changes. If capital money is not made available this session of the legislature, the school should immediately begin spending some of the trust account funds for dormitory, dining room and classroom renovation.

Superintendent Woodcock reported that the school's population has decreased in pupil body count from something like 120 down to something like 110 while the work load has gone up from something like 150 to 200. The staff has had to change along with it. There are more degreed teachers percentage-wise and more teachers with training in areas such as infant stimulation, deaf-blind education, methods of teaching slow learners, and so on. This training and retraining needs to continue. The staff list of the near future needs to read like this: speech therapist, therapeutic recreation coordinator, career education specialist, music therapist, occupational and physical therapist, and the continued move to a therapeutic community. This has been a goal of the last five years, and the progress has not been entirely satisfactory. Superintendent Woodcock said, however, that the striving must continue.

Superintendent Woodcock said the curriculum has been individualized, not necessarily in the last years, but certainly it has continued during that period. It must become, to the extent it is not already there, completely individualized, with measurable objectives for each child in each area. The expertise for this task is already there. Superintendent Woodcock recommended that candidates for the new superintendent should have experience in fostering this kind of programming.

Superintendent Woodcock noted that the Iowa Braille and Sight Saving School operates very effectively under the Board of Regents. In view of the question of governance, he noted that it could also operate very effectively under the Department of Public Instruction, Social Services, or a private board. He indicated his personal opinion, however, that it remain under the Board of Regents, operated as a lab school or demonstration school by either the University of Northern Iowa or the State University of Iowa.

Superintendent Woodcock recommended that in the future the school should include an evaluation unit capable of evaluating and prescribing programs for blind children wherever they are placed. It should be able to send a team into any area of the state to look at a program and make recommendations for program change, improvement, etc. It should offer short term placement for developmental or remedial purposes for students from programs where their degree of progress hasn't been sufficient enough to enable the child to keep up. It needs to take the lead in the preparation of materials and dissemination of equipment and materials so they will be available on a timely basis for students in public schools. It also needs to have the opportunity to serve children where needed, when they are in need, rather than after failure and before remediation is the name of the game, and it needs to be a year-round program.

Superintendent Woodcock thanked members of the board for their cooperation during his term as superintendent. President Petersen expressed appreciation to Superintendent Woodcock for his leadership to the state and to the school.

REGISTER OF CAPITAL IMPROVEMENT BUSINESS TRANSACTIONS. There were no items on the Register of Capital Improvement Business Transactions for the month of March 1977.

RENEWAL OF CONTRACT FOR USE OF EAST BASEMENT OF PALMER HALL BY THE HAPPY TIME CHILD CARE CENTER. The board was requested to approve a contract renewal with the Happy Time Child Care Center for use of the Palmer Hall east basement for the 1977-78 school year.

The Board Office noted that at the December 1975 board meeting the board approved use of the Palmer Hall east basement by the Happy Time Child Care Center of Vinton for the period of January 5, 1976 to May 31, 1976 with the exception of those days when the Vinton Community School was not in session. The cost of this lease was \$525 for approximately four months' usage. In addition, adult and child meals were provided at \$1 each day plus any surplus food generated by the child care center from a commodities allocation from the Department of Public Instruction.

The Board Office continued by reporting that a new contract was negotiated for the period of August 15, 1976 through June 15, 1977. The fee for the use of the space was \$900 based on a population of 20 students plus 10% of any income generated by increased enrollment up to an allowed maximum of 30 students. The same terms were present relative to payment for meals. All insurance costs are paid by the center.

The Iowa Braille and Sight Saving School now requested approval to renew the contract to cover the period August 15, 1977 through June 15, 1978. The terms of the contract are identical to those currently in effect.

The Board Office stated that the center has entered into discussion with the school for a possible increase in space as a child care facility in Vinton is considering closing. No agreements have been reached. It was assumed that any agreement is subject to the approval of the board. Regent Collison asked if the school has extra space available for those persons. Superintendent Woodcock responded in the affirmative. He said the school may be able to double the space now given this facility.

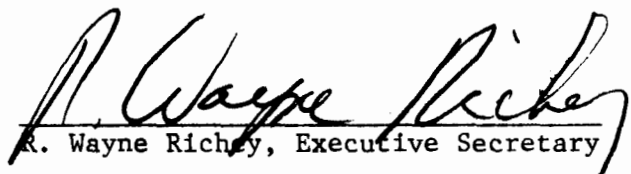
Regent Collison asked if pre-school children are involved in the contract renewal with the Happy Time Child Care Center. Superintendent Woodcock responded that they are and those children help the per capita cost with respect to the school's food facility. No more staff are required to feed the students and it simply makes better use of the food facility of the school. Lunch costs \$1 each day.

MOTION:

Mr. Slife moved the board approve a contract renewal with the Happy Time Child Care Center for use of the Palmer Hall east basement for the 1977-78 school term. Mr. Zumbach seconded the motion and it passed unanimously.

President Petersen asked board members and institutional executives if there were additional matters to be discussed pertaining to the Iowa Braille and Sight Saving School. There were no additional matters raised.

ADJOURNMENT. The State Board of Regents meeting adjourned at 11:30 a.m., Thursday, April 21, 1977.


R. Wayne Richey, Executive Secretary